



# 2021-22



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19 September 2022

Minister for Police and Emergency Services ACT Legislative Assembly London Circuit CANBERRA ACT 2600

Dear Minister

I am pleased to submit ACT Policing's annual report for the financial year 1 July 2021 to 30 June 2022.

The report has been prepared in accordance with:

- section 10 of the Policing Arrangement between the Commonwealth and the Australian Capital Territory (ACT) Government for the provision of police services in the ACT
- section 16 of the Agreement between the ACT Minister for Police and Emergency Services, Australian Federal Police Commissioner and the Chief Police Officer for the ACT for the provision of policing services to the ACT, 2021-2022
- The Australian Federal Police Act 1979 (Cth) and the Public Governance, Performance and Accountability Act 2013 (Cth).

In accordance with section 10 of the *Public Governance, Performance and Accountability Rule 2014 (Cth)*, I hereby certify that ACT Policing, operating under the Australian Federal Police, has prepared fraud risk assessments and fraud control plans and has in place appropriate fraud prevention, detection investigation and reporting mechanisms. As an arm of the Australian Federal Police, ACT Policing is encompassed in all reasonable measures made by the Australian Federal Police to minimise the incidence of fraud in the agency and to investigate and recover proceeds of fraud against the agency.

I certify that the report is an honest and accurate account and that all material information in relation to section 16 of the *Purchase Agreement for ACT Policing* during the period 1 July 2021 to 30 June 2022 has been included.

In line with section 13 of the Annual Reports (Government Agencies) Act 2004 (ACT), I understand that the report is to be tabled in the ACT Legislative Assembly within 15 weeks of the end of the 2021-22 financial year.

Yours sincerely

Deputy Commissioner Neil Gaughan APM Chief Police Officer for the ACT

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Ngunnawal Elder Aunty Violet Sheridan performs a Welcome to Country address.

The Australian Federal Police acknowledges the traditional owners and custodians of country throughout Australia and acknowledges their continuing connection to land, sea and community. We pay our respects to the people, the cultures and the Elders past, present and emerging.

# 1 Chief Police Officer's Foreword

It is a privilege to present ACT Policing's Annual Report for 2021–22 as the Chief Police Officer for the ACT. I am proud to have led ACT Policing through what has been another challenging and demanding year. I am humbled by the resilience, professionalism and dedication shown by my members, and of the results ACT Policing together with the Canberra community have achieved in the 2021–22 financial year.

Building on the momentum of 2020-21, ACT Policing's transition to the communityfocused Police Services Model (PSM) remains one of my key priorities. The operational landscape facing ACT Policing continues to evolve, shaped by the rapidly growing ACT population, expanding land use development and an increasingly complex criminal and social environment. ACT Policing's transition to the PSM helps address this complexity and demand, and further improves community safety. This model includes strengthening both public and private partnerships to lead a multi-disciplinary response to criminal offending and crime prevention initiatives.

This financial year, ACT Policing focused on the following priority projects under the PSM:

- Under the Proactive Policing capability, a second team has commenced. This increases the ability to focus on problem-solving solutions to reduce the impact of repeat calls for service from the local community.
- The Operational Intelligence Team commenced, introducing a real-time Intelligence capability working within ACT Communications to support the front line and the community. The new capability aligns intelligence products and services to front line members allowing patrols access to intelligence when they need it. The proof-of-concept saw an increase in member safety and efficiency, and reduced operational risk through access to real-time focused intelligence.
- ACT Policing designed and commenced testing a new research and evaluation capability. The role of this capability is to bring new problem-solving methodology from across the world to ACT Policing for use in everyday practices to address systemic crime issues and inform prevention work.
- ACT Policing is exploring a range of modern ways the community can report incidents, crimes and other matters. ACT Policing is committed to maintaining Triple Zero and

police assistance phone lines, but is developing complementary online reporting options. Online reporting in the ACT will be introduced through a phased rollout during the 2022–23 financial year to allow for robust community engagement.

Consistent with previous years, 2021–22 placed significant demand on ACT Policing. ACT Policing achieved 13 performance measures and 11 indicators of effectiveness and has continued to focus on crime reduction, crime prevention and community engagement activities.

Despite the increased demand, ACT Policing achieved a number of successful outcomes and initiatives, including:

- Following the success of the Police, Ambulance and Clinician Early Response (PACER) in the ACT, the capability has been expanded to deliver better outcomes for the Canberra community. Providing timely care, delivering at-scene treatment and supporting Canberrans experiencing a mental health incident has been a big success, seeing a significant diversion of patients from hospital Emergency Departments. In the first half of 2022, a delegate from our PACER team travelled to Tasmania and assisted in the development and training of Tasmania's first PACER cohort. Tasmania Police based their newly developed PACER capability on the ACT PACER model and since they launched their operations in January 2022 they have received ongoing guidance and support from the ACT PACER team.
- In the 2020–21 Budget, the Federal Government provided the Australian Federal Police with \$65 million over four years to deliver the SHIELD police healthcare model. During the 2021–22 financial year, the SHIELD rollout commenced in ACT Policing. This commencement has seen the addition of a Registered Nurse, Physiotherapist, Health and Fitness Advisor, Social Worker and the services of a Medical Officer. SHIELD encompasses six elements – Education, Prevention, Early Intervention, Treatment, Transition Support and Centre of Excellence.
- On 10 November 2021, the ACT Policing Operations Committee approved the establishment of Operation Oquendo II in response to an escalating situation which saw high volume recidivist property offenders committing a range of offences across the ACT and NSW, putting the lives of community members at risk. The identified persons of interest were responsible for a significant number of stolen motor vehicles and pursuits during October and early November 2021. Operation Oquendo II ran from 14 November 2021 to 10 February 2022 resulting in the arrests of 22 individuals including 16 adults and six juveniles. The offenders faced a range of serious charges including firearms offences, burglary, take motor vehicle without consent, ride/drive in a stolen motor vehicle, drive at police, fail to stop for police and credit card fraud.

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We are continually looking to improve our response to family violence and work with partner agencies to provide a safer environment for victim survivors. Our Family Violence Unit (FVU) continues to develop the secondary response model to provide a tailored and coordinated approach for both victim survivors and perpetrators of family violence. To achieve this, the FVU is working closely with Child Youth Protection Services, Domestic Violence Crisis Service and Victims Support ACT in sharing information and developing strategies to support victim survivors and hold perpetrators to account.

While COVID-19 continued to challenge our community during the 2021–22 financial year, December 2021 saw one of our largest ever police operations commence in response to protests across Canberra. More than 60 arrests were made in relation to the protest activity – however the overwhelming response from police was to safely manage the activity – at one time involving up to 10,000 protestors. The cost of managing the protests has been in excess of \$3.6 million, with more than 42,000 hours of policing resources dedicated to managing protest activity. This equates to more than 5,000 eight-hour shifts.

The ACT tragically experienced 15 road fatalities in the 2021–22 financial year which is higher than the average annual road toll over the last five years. ACT Policing remains committed to lowering the number of serious injuries and fatalities on our roads as much as possible. ACT Policing continues to explore additional mechanisms, including potential legislative reform, to reduce incidents of dangerous driver behaviour in the ACT.

I am proud of the work of ACT Policing. Our people constantly face a challenging and dangerous work environment – they go towards the difficult – it's an inherent feature of policing. This year has undoubtedly tested their resilience, professionalism and dedication in new ways. They've met the challenges they faced and have at all times continued to keep our community safe.

I thank ACT Policing officers for their ongoing dedication and professionalism, the families that support our officers, ACT Government for their continued support, the broader AFP and our partner agencies for working with us to ensure the safety of the community. I look forward to continuing to lead this important work throughout 2022–23.

Deputy Commissioner Neil Gaughan APM Chief Police Officer for the ACT



# 2 Ministerial Direction



Ministerial Direction

Minister for Police and Emergency Services Ministerial Direction

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## Minister for Police and Emergency Services Ministerial Direction

This Direction is issued under section 7 of the Policing Arrangement between the Commonwealth and Australian Capital Territory (ACT) Governments and outlines the ACT Government's priorities and expectations for the Australian Federal Police (AFP) and more specifically the Chief Police Officer for the ACT (CPO). This Direction is to be read in conjunction with the 2021–22 Purchase Agreement between the ACT Minister for Police and Emergency Services, the AFP Commissioner and the CPO. It supersedes and revokes the Direction issued on 10 July 2017.

My primary expectation is that ACT Policing will continue to provide a professional, effective and efficient policing service to the ACT community. This should be achieved through evidence-based and innovative strategies to meet the outcomes of the 2021–22 Purchase Agreement to reduce crime, increase public safety and engage with community and partners locally and nationally.

Through collaborative work with the government and other stakeholders, I expect ACT Policing to play a key role in implementing ACT Government initiatives that improve community safety; reduce harm and trauma; and help prevent, divert and improve outcomes for those in contact with the justice system. This includes being transparent and responsive, as well as working with partner agencies on holistic approaches to complex social issues and providing policing and law enforcement advice to inform government decision making.

In this context, the ACT Government expects ACT Policing will give special focus to the following priorities:

**Transitioning to a new policing service model** that sees ACT Policing evolving in line with population growth and community expectations by providing a proactive, community focused policing service, centred on the disruption and prevention of crime.

In support of government's overall efforts to reduce recidivism by 25 per cent by 2025, **increase early intervention and diversion strategies** and continue to work with the Aboriginal and Torres Strait Islander community to identify ways to reduce the over-representation of Aboriginal and Torres Strait Islander people in the criminal justice system.

**Contribute to Canberra as a restorative city** and continue to improve responses to vulnerable groups including Aboriginal and Torres Strait Islander people, young people, people experiencing mental health issues, people with a disability, culturally and linguistically diverse people and victims of crime.

**Strengthening the ACT's response to domestic and family violence** in appropriate and culturally sensitive ways and supporting the efforts of the Coordinator-General for Family Safety.

Working proactively and innovatively with government to **reduce and prevent alcohol-fuelled violence,** including enforcing liquor laws, maintaining a presence in night entertainment precincts and responding to alcohol related violent incidents.

**Improving road safety**, with an emphasis on reducing road trauma experienced by vulnerable road users and combating anti-social and dangerous behaviours including speeding, driving while impaired or distracted.

**Disrupting serious and organised crime**, including criminal gangs, drug trafficking and supply; and economic disruption to target the proceeds of crime, in addition to working with the government to identify and implement legislative measures to target serious and organised crime.

**Drug harm minimisation** by continuing to focus on diverting lower level drug offenders from the criminal justice process in accordance with the National Drug Strategy and the Government's policy settings such as the ACT Drug Strategy Action Plan.

**Countering the threat of terrorism and violent extremism** by continuing to strengthen the safety of the ACT's public places in line with national strategies and best practice; and developing a fixated threat capability to meet the government's obligations under the October 2017 Council of Australian Governments agreement.

I encourage ACT Policing to maintain a diverse and inclusive workforce that is committed to the wellbeing and health of its people so that it can continue to deliver a professional, innovative and effective policing service in a dynamic environment for the ACT community. This will include enhanced digital engagement to ensure ACT Policing continues to evolve in line with community expectations. In support of this, I will continue to work with ACT Policing, the Justice and Community Safety Directorate and the community to support a smooth transition to a new policing service model that will see more police working in a more connected and effective way to disrupt and prevent crime.

*Mick Gentleman, MLA Minister for Police and Emergency Services 28 October 2019* 



# 3 ACT Policing at a Glance



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ACT Policing at a Glance Our Role 10 Our Mission 10 Our Governance 10 Our Intent 11 Our Values 11 Our Budget 12 Our Approach 12 Our Performance 14 Our Challenges 15 Our People 16 Our Future 18

### Our Role

Through a Purchase Agreement with the Australian Federal Police (AFP), ACT Policing is responsible for providing quality and effective policing services to the people of the Australian Capital Territory (ACT). We do this in partnership with the community and the ACT Government.

### **Our Mission**

Our mission is to keep the peace and preserve public safety within the ACT.

### **Our Governance**

The key documents which govern the delivery of policing services to the ACT are the Policing Arrangement, Purchase Agreement and Ministerial Direction.

#### **Policing Arrangement**

The AFP is a statutory authority established by the Federal Parliament under the *Australian Federal Police Act 1979*. The AFP delivers policing services to the ACT as a separate outcome under a contractual arrangement between the Commonwealth and the ACT governments.

#### **Purchase Agreement**

The Policing Arrangement provides for the negotiation of a Purchase Agreement between the AFP and the ACT Government. The Agreement details the outputs, performance measures, targets, facilities and outcomes to be provided, as well as the powers and obligations of the Minister for Police and Emergency Services, and the Chief Police Officer of the ACT, along with associated administrative arrangements.

## **Our Intent**

We strive to deliver a professional, innovative and effective policing service in an ever-changing environment for the ACT community.

## **Our Values**

We pride ourselves on being a values-driven organisation. Our core values of integrity, commitment, excellence, accountability, fairness, respect and trust represent our principles and standards — the values we uphold in performing our professional duties.

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The Purchase Agreement defines the three main outcomes against which ACT Policing's performance is measured:

- Reduce Crime
- Public Safety
- Community and Partner Engagement.

#### **Ministerial Direction**

The Ministerial Direction outlines the ACT Government's priorities for, and expectations of, the Australian Federal Police and the Chief Police Officer of the ACT (*see Chapter 2: Ministerial Direction*).

Further details of the Policing Arrangement, the Purchase Agreement and the Ministerial Direction are available via ACT Policing's website at:

https://www.police.act.gov.au/about-us/government-directions

## **Our Budget**

Under the Purchase Agreement, the funding provided by the ACT Government to the AFP for delivery of policing services in 2021–22 was \$194.872 million.

The total price includes enabling costs and direct funding from the Justice and Community Safety Directorate (JaCS) for crime prevention initiatives *(see Chapter 8: Financial Management Reporting)*.

## **Our Approach**

Our approach is underpinned by a series of strategies and initiatives that support the outcomes set out in the Performance Measure Framework:

#### **Reduce Crime**

- Continued support of the ACT Property Crime Prevention Strategy, by promoting innovative and enduring crime prevention strategies and reducing the opportunities for crime to occur or reoccur.
- Enhancing our response to and the investigation of offences by forging strong relationships with stakeholders to facilitate whole-of-government and crossjurisdictional information sharing and collaboration.
- Applying technology and forensic science capabilities and effectively using intelligence from a wide range of sources.
- Providing effective and efficient support to the judicial process by maintaining a robust partnership with the ACT Director of Public Prosecutions and delivering highstandard briefs in a timely manner.
- Facilitating a more efficient criminal justice system with an emphasis on timely preventive justice measures and judicial processes.

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### **Public Safety**

- Responding in accordance with community expectations, ensuring resources meet demands and enhancing police responsiveness through mobility solutions.
- Effectively planning and managing major events and public demonstrations by reviewing and improving existing arrangements, working with the community and relevant agencies and conducting post-operational assessments for continuous improvement and better practice.
- Working with partners to develop and maintain preparedness in response to emergencies and disasters.
- Improving and promoting road safety through education, innovation and targeted enforcement by working with partner agencies, supporting the ACT Road Safety Strategy and Action Plan and maintaining targets to align with the ACT Road Safety Calendar.

#### **Community and Partner Engagement**

- Increasing community trust and confidence in police by communicating in innovative ways with the community, maintaining a social media presence and collaborating with partner agencies, business and community groups to support community events.
- Increasing support for early intervention and diversion by working with partner agencies and community groups to prevent and reduce recidivism.
- Continuing support and delivery in line with the ACT Aboriginal and Torres Strait Islander Agreement 2019–2028 to prevent and reduce the number of First Nations peoples coming into contact with the criminal justice system.
- Supporting the National Plan to Reduce Violence against Women and their Children 2010–2022 and further initiatives that deter, detect and prevent violence against women and children.
- Enhancing and strengthening the resilience of communities through safety and security initiatives and building relationships with vulnerable community groups.

## **Our Performance**

ACT Policing's performance is measured by the Performance Measure Framework, which incorporates three major outcomes and a series of strategies, initiatives and targets, as articulated in the 2021–2022 Purchase Agreement.

The overarching budgetary outcome of the Purchase Agreement is to work in partnership with the community to create a safer and more secure ACT through the provision of quality policing services. The Performance Measure Framework aims to enhance accountability for the delivery of services, and provide clear links between ACT Policing's outcomes, outputs, strategies and individual measures.

ACT Policing's three outcomes (Reduce Crime, Public Safety, Community and Partner Engagement) are supported by 21 Performance Measures and 17 Indicators of Effectiveness.

Additional information and results on Performance Measures and the Indicators of Effectiveness are further described in Chapter 4: Performance Analysis.

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## **Our Challenges**

Major challenges and demands presented to ACT Policing during 2021–22 included:

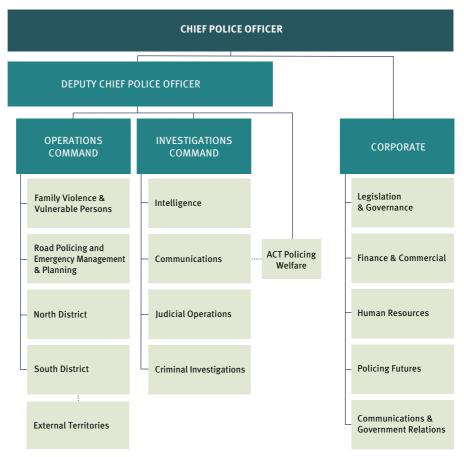
- Demand for ACT Policing's services: COVID-19 compliance enforcement and surge requirements for policing response to ongoing disparate protest activities by diverse issue motivated groups.
- Evolving COVID-19 environment: Continually adapting to the changing police role and supporting the community, to ensure their safety during the COVID-19 pandemic.
- Crime and recidivism: The targeting of recidivism through early intervention and community engagement, in an overall approach to reduce crime in the ACT.
- Family violence: Taking a collaborative approach with the ACT Government and our partner agencies to combat family violence and strengthen the support services available to victims.
- Sexual assault prevention and response: Maintain focus on providing and improving a victim-centric police response to sexual violence in our community, and continuing to work closely with victim support groups to deliver a high level of support and care to victim survivors.
- Serious and organised crime: The prevention and disruption of serious and organised crime through targeting, disrupting and apprehending members of criminal gangs and seizing associated wealth derived from criminal activity.
- Reducing the over-representation of First Nations peoples in the justice system: Ongoing engagement with the local First Nations community to further develop solid, trusting relationships through open dialogue, enhancing our understanding of the challenges faced by First Nations peoples.
- Ensuring safety of ACT Policing members: Increasing the protection for ACT Policing members who are regularly exposed to a risk of assault and/or injury while on duty.
- Increased demand for priority response: In the last five years there has been a 12 per cent increase in critical and time-sensitive calls requiring urgent police attendance, increasing the demand on policing services.
- Mental health and wellbeing of our members: Increasing access to support services to ensure the health and wellbeing of members across ACT Policing.
- Preparing ACT Policing for the future: In order to address the needs of the growing ACT community, we are transitioning to a more community-focused model of police service to meet the current and long-term needs of the ACT community.

# **Our People**

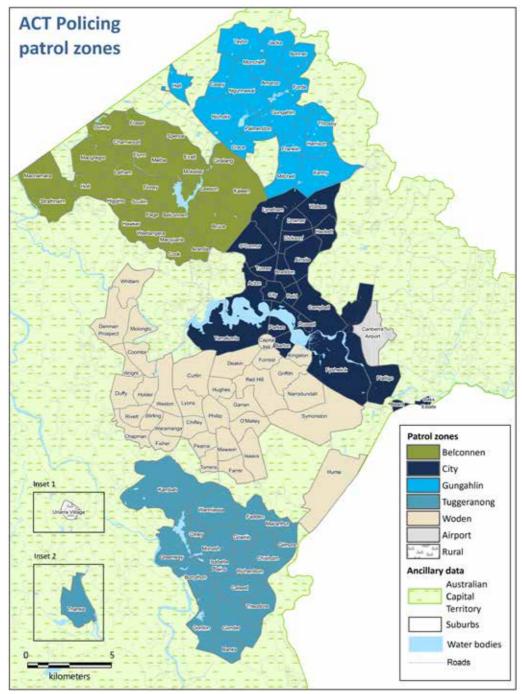
### The Chief Police Officer (CPO) is accountable to the ACT Minister for Police and Emergency Services for the achievements and outcomes set out in the Purchase Agreement and Ministerial Direction.

The CPO is also responsible for the management of personnel and resources used to deliver police services to the ACT community. The CPO is supported by four functional streams: Deputy Chief Police Officer, Operations, Investigations and Corporate.

Information about ACT Policing personnel can be found at Chapter 7: Staffing Profile.



#### FIGURE 3.1: ACT POLICING ORGANISATIONAL STRUCTURE AS AT 30 JUNE 2022



#### FIGURE 3.2: ACT POLICING PATROL ZONES AS AT 30 JUNE 2022

# At ACT Policing, we are working to evolve with our increasingly dynamic and diverse community to create an even safer Canberra.

Over the past five years the ACT Policing Futures Program has been working to ensure that ACT Policing is ready to deliver a sustainable, efficient and effective policing service to meet the current and long-term needs of the ACT community.

The Police Services Model was funded through a significant \$33.9m investment by the ACT Government over four years, with funding commencing in the 2019–20 financial year. The model supports ACT Policing to target resources where they are most effective, conduct focused crime prevention activities and work across the broader justice system with our government and non-government partners to address the root causes of crime.

In 2021–22, the Police Services Model work continued with a focus on priority projects:

- Expansion of the **Proactive Policing Capability**. The commencement of the second team increased the ability to focus on problem-solving solutions to reduce the impact of repeat calls for services from the local community
- Expansion of the **Operationalised Intelligence Capability**. The Operational Intelligence team is a critical component of the Police Services Model philosophy focused on promoting an intelligence-led approach to crime attendance in the ACT. This capability provides members with rapid intelligence to assist in tactical decision making, enquiries and investigations so they can better focus on the job and priorities at hand.
- Designed and commenced testing of a **Research and Evaluation Capability**. The role of this capability is to bring new problem-solving methodologies from across the world to ACT Policing and utilise in our everyday practices to address systemic crime issues and inform prevention work.
- Continued work on the community-focused Online Reporting Portal so members of the community have access to alternative reporting options when they encounter non-urgent crime.



#### Expansion of the Police, Ambulance and Clinician Early Response

Following the success of the introduction of the Police, Ambulance and Clinician Early Response (PACER) in the ACT, the program was expanded.

The PACER model aims to create a safer, more dignified platform for providing emergency mental health intervention by offering therapeutic and less restrictive options for patients.

This model not only empowers patients to actively take part in making informed decisions about their health and care, but it has also shown tangible results, including an increase in patients being linked in with appropriate support services, a reduction in use-of-force incidents involving mental health patients, a reduction in hospital presentations and involuntary admissions, and a decrease in the demand for front-line emergency resources.

In the 2021–22 financial year, PACER attended 1,602 cases, an average of four per shift. PACER was the first responder in 57 per cent of these cases. Providing timely care and delivering at-scene treatment has resulted in 70 per cent of patients attended to by PACER receiving care in their home, diverting them from hospital placement.

Additionally, PACER was only required to enact Emergency Apprehension provisions of the *ACT Mental Health Act 2015* for approximately 10 per cent of people it assessed. Of those who were transported to a hospital emergency department by PACER, over two-thirds were admitted to an inpatient unit; and less than 1 in 10 people assessed by PACER who remained in the community, were subsequently admitted to hospital in a two-week period following PACER contact.

When considered together, these results indicate that PACER is:

- reducing demand on police, ambulance, emergency departments and acute mental health inpatient units by foregoing the need to transport people to hospital emergency departments for further assessment and/or admission
- exercising clinically appropriate judgments and decision-making in terms of who is transferred to hospital and who can safely remain in the community following PACER contact
- limiting the use of restrictive practices for people experiencing acute mental health concerns.

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PACER is not a support service for ongoing care or referrals from medical practitioners. It is a responsive, multi-agency, acute mental health intervention service for cases that are typically referred to ACT Policing and/or ACT Ambulance Service.

ACT Policing review referrals to assess for multiple factors, such as mental health concerns, urgency of response, the degree of risk concerning harm to self and others, physical health concerns, existing involvement with Canberra Health Services, and whether a PACER response would be helpful. The assessment determines whether, when, and how PACER will respond.

PACER is a commitment by ACT Policing, ACT Ambulance Services and Canberra Health Services within the ACT which started in December 2019. In early 2022 a six-month trial was funded to create a second team, seeing the increasing service deliver a day shift from 8am to 6pm, in addition to the existing afternoon shift of 2pm to 12am, seven days a week. The value of a second PACER unit has been recognised, with funding for the capability extended through the 2022–23 financial year. During their hours of availability, each PACER unit is staffed by a police officer, a paramedic and a mental health clinician.



# Case Study

### ACT Policing introduces electronic Court Attendance Notices

The ACT Policing Judicial Operations Business and Capability Team is delivering key improvements to processes and governance as well as new capabilities to support members and transition the way we provide services to the community.

The introduction of electronic Court Attendance Notices (CANs) aims to ensure a more efficient and effective way of advising people of their court attendance and allowing ACT Policing to expedite court proceedings.

A CAN is a formal notice requiring a person to attend court to respond to charges against them. The digitisation of this process will enable members of ACT Policing who identify a relevant offence to select a court date and complete the CAN using the current infringement technology.

ACT Policing Judicial Operations and Road Policing commenced a trial in January 2022 where CANs were issued to eligible traffic offenders, reducing the need of a summons being served, and contributing to ACT Policing's strategy of using technology to support frontline members.

From commencement of the trial to 30 June 2022, 122 CANs were issued by ACT Policing. While the initial trial focused on drink-driving related offences, the issuing of CANs has gradually evolved, and now covers additional road offences.

On 26 January a 41-year-old O'Connor man was issued with the first CAN for drink driving. It took police roughly 45 minutes from the time the offence occurred, to being able to serve the notice. The offender signed the document at the station and was given a court date of 16 February 2022. This meant there was no follow-up required by the Service and Process Team to advise the offender of when he was required to appear.

By 16 February 2022, the first electronic CAN was successfully processed and finalised through the ACT Magistrates Court. It took 21 days in total from when the offence occurred to its finalisation, which is a quick outcome for all parties involved.

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Electronic CANs are an important step forward for ACT Policing, as they remove the cumbersome requirement for a police officer to locate an offender and serve a summons, providing clear and timely information to the offender. Should an offender fail to appear at court for an indictable offence, a bench warrant may be issued by the court which removes additional paperwork from the workload of ACT Policing members.

Continuing to reduce red tape for its members is a key priority for ACT Policing. An electronic CAN progresses a matter from issuance to first appearance in a much faster manner than a summons. Efficiency in expediting matters is a positive outcome for all parties involved, including the courts, Department of Public Prosecutions, police, victims and members of the public who are issued these notices. The Business Capability and Improvement Team has worked hard to deliver this initiative to ensure a seamless transition to the new concept for all ACT Policing members.



### Expanded Use of Body Worn Cameras

On Friday 11 February 2022, amendments to the *Crimes (Surveillance Devices) Act 2010* (ACT) and publicly available guidelines took effect, meaning attending police officers are now able to use their Body Worn Cameras (BWC) to record in private settings without the requirement to seek consent.

The new publicly available guidelines are an instrument issued by the Chief Police Officer, as required by the legislation. A new Better Practice Guide providing greater clarity for police officers has been developed to ensure all police officers have a clear understanding of the new legislation.

What has changed and what does this mean for police officers? And importantly, what does this mean for the general public?

While the day-to-day use of BWCs hasn't greatly changed, the legislative amendments and new guidelines provide broader powers in the use of the BWC. However, with this broader use comes greater limitations on officer discretion for when they must be used.

In the past, where police officers could use their BWC's where reasonably necessary and justified, police officers now must use their BWC's unless a justifiable exception exists. The default position is that a BWC is always on and recording when engaging with a member of the public in an operational setting.

Now, if the BWC is not recording, the onus is on the police officer to justify why.

Apart from the exceptions below, the other key change is police officers must (subject to certain conditions) notify a person interacting with police that the BWC is recording, in both private and public spaces.

Like current arrangements, police officers must have their BWC turned on and ready to record both when outside designated areas (stations), and when interacting with members of the public in most circumstances.

Specific examples are now included when BWCs must be used. These situations include, but are not limited to:

- use of force incidents when reasonably able to unless a firearm is drawn or conducted electrical weapon (CEW) armed (automatic activation)
- when engaging with the public while investigating a crime, in both public and private spaces
- traffic stops
- serving documents
- any other execution of police powers, including arrest, search and seizure.





# 4 Performance Analysis



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### COMMUNITY POLICING

3,737 arrests made

3,073 family violence incidents attended

1,500 summons issued

767 intoxicated persons lodged in protective custody

303 cautions issued





### INTERVENTION

5,567 referrals to community support agencies

928 drug seizures

112 people diverted into Early Intervention and Drug Diversion Program

78 number of diversionary conferences



ORDERS AND BRIEFS

1,024 Family Violence Orders

1,036 Personal Protection Orders

1,305 hearing briefs delivered to the Director of Public Prosecutions

### MEDIA

1,166 media enquiry responses provided

450 media releases issued





### **ACT POLICING WEBSITE**

423,833 unique page views for police.act.gov.au

1.22M unique page views for policenews.act.gov.au

2,761 1,641 1.391 media news community subscribers subscribers blog

subscribers

### SOCIAL MEDIA

142,475 followers on Facebook

64,814 followers on our Twitter

channels (ACT Policing and ACT\_Pol Traffic)



20,365 Instagram followers

41.64M impressions on Facebook

3.48M impressions on our Twitter channels

2.05 impressions on Instagram

Note: Impressions are the number of times a post from your page is displayed, regardless of whether it was clicked on or engaged with or not. For example, if someone sees a page update in their Facebook newsfeed and then sees that same update when a friend shares it that would count as two impressions.

### COMMUNITY **ENGAGEMENT**



community requests facilitated<sup>1</sup>

1 Due to COVID-19 ACT Policing were prevented from physically facilitating and attending a number of community events.



29 community events attended<sup>1</sup>

**CONSTABLE KENNY KOALA PROGRAM** 

89( classroom presentations<sup>2</sup>

20,924 students visited<sup>2</sup>

community events attended<sup>2</sup>

21,018 unique page views for Constable Kenny website

From July to December 2021, 2 the Constable Kenny Program conducted virtual class presentations. Due to COVID-19 ACT Policing were prevented from physically attending schools, however, ACT Policing offered virtual presentations to schools to assist teachers during this difficult time and ensure children maintained access to important safety presentations and education.

ANNUAL REPORT 2021–22

### **Performance Measures**

ACT Policing, in partnership with the ACT Government and the community, aims to create a safer and more secure ACT through the provision of a quality community policing service.

The Purchase Agreement outlines 21 performance measures under three main outcomes, against which ACT Policing's performance is measured.

Outcome	Outputs
Reduce Crime	Crime Prevention and Reduction
	Criminal Investigations and Prosecutions
Public Safety	Police Response
	Public Order and Emergency Management
	Road Safety and Traffic Management
Community and Partner Engagement	Community Support and Whole-of- Government Collaboration

The Purchase Agreement also outlines 17 Indicators of Effectiveness (IoE) that measure public perceptions of crime, public confidence in police, road safety, and crime prevention through the National Survey of Community Satisfaction with Policing.

A full summary of all offences reported and cleared by ACT Policing, in addition to the number of proceedings against offenders, can be found at Appendices 3 to 6.

ACT Policing achieved or exceeded 13 of the 20<sup>3</sup> Performance Measures, and 11 of the 16<sup>4</sup> IoE as outlined in the Purchase Agreement.

<sup>3</sup> During 2020–21, the Minister for Police and Emergency Services endorsed the removal of Performance Measure 12 due to its removal from the NSCSP. See page 55.

<sup>4</sup> During 2020–21, the Minister for Police and Emergency Services endorsed the removal of one IoE due to its removal from the NSCSP. See Appendix 2.

## **Indicators of Effectiveness**

The IoE framework was introduced in the 2014–15 Purchase Agreement to separate the indicators contained within the framework from the Performance Measure Framework. This recognises that the performance outcomes for these indicators are not fully within ACT Policing's control. There are a number of public and private institutions and individuals who contribute to the overall results and standings in these indicators.

The National Survey of Community Satisfaction with Policing (NSCSP) is a telephone survey (landline and mobile telephone numbers) which measures community perceptions on a range of policing-related issues. These issues include satisfaction with policing services, feelings of safety, concern about potential victimisation and beliefs about police behaviour. During 2021–22, 2,402 ACT residents participated in the survey, with 27,926 participating nationally. This survey relates to 16 IoE and two Performance Measures.

The survey monitors community concern about becoming a victim of certain crime types. While these series of questions can elicit a variety of interpretations, ranging from an assessment of likelihood of victimisation through to an assessment of how the victim would feel if they were to become a victim, the indicators are the best available for fear of crime.

It is important to note that while we aim to reduce the level of fear of crime in the community, there are some positive aspects to the community having some level of awareness of crime in their neighbourhood. A level of awareness can contribute to crime prevention behaviours and potentially lower the chances of victimisation.

ACT Policing undertakes education and prevention strategies, and works with community organisations to educate members of the community on personal and property safety, and measures that can be put in place to mitigate the risk of becoming a victim of crime. This, in turn, provides reassurance and reduces the level of fear in the community.

### *The NSCSP results relevant to the IoE for 2021–22 can be found in Appendix 2.*

The following data outlined in this chapter provides an overview of each performance measure against the 2021–22 target, the achieved result, and the reason for variation, if any.

Data for the selected performance measures and comparison tables was extracted from ACT Policing's case management system (PROMIS) on 4 July 2022. It is important to note that ACT Policing's database is live and crime data is continually revised, therefore crime statistics may differ depending on the date of extraction.



## **Outcome: Reduce Crime**

### **Crime Prevention and Reduction**

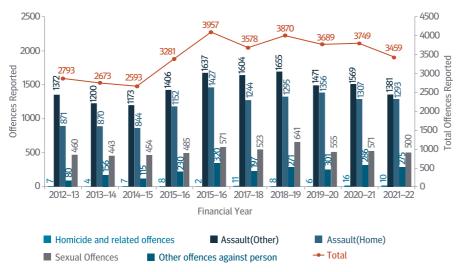
# Performance Measure 1 — Number of offences against the person reported or becoming known per 100,000 population

Offences against the person include but are not limited to, homicide and related offences, sexual assault offences, assault offences and other offences against the person.

The target for this measure was 800 or fewer offences against the person reported or becoming known per 100,000 population. ACT Policing did not meet the target for this measure recording a result of 801.8 offences per 100,000 population, over the target by 0.2 per cent.

Typically, person offences, particularly incidents of family violence and sexual assault, are under reported. Changes in the number of person offences reported can be representative of a cultural shift in willingness to report.

ACT Policing launched the Historical Sexual Assault Online Reporting portal in August 2020 enabling victim survivors to make informed decisions about their disclosure for historical sexual assaults (offences that occurred more than six months ago). The portal complements existing reporting avenues and outlines what level of information is required for such proceedings and gives victim survivors the choice to proceed with a criminal investigation or not. Victim survivors can report any incident of sexual assault to police, regardless of how long ago it occurred. It is not uncommon for victim survivors to be unwilling to support an investigation of their matter and for court proceedings to follow. The online reporting portal is a step towards giving victim survivors more control over what happens next and the assurance that the information they provide will be managed sensitively and securely.



#### FIGURE 4.1: OFFENCES REPORTED AGAINST THE PERSON 2012-13 TO 2021-22

Source: PROMIS as at 4 July 2022

During 2021–22 there were 3,459 offences against the person reported to ACT Policing. This represents a decrease of 7.7 per cent (or 290 offences), compared to 2020–21.

#### TABLE 4.1: OFFENCES AGAINST THE PERSON BY OFFENCE TYPE - FINANCIAL YEAR COMPARISON

Offences type	2020–21	2021–22	Change
Homicide and related offences	16	10	-37.5%
Sexual Offences	571	500	-12.4%
Assault	2,876	2,674	-7.0%
Assault (Home)	1,307	1,293	-1.1%
Assault (Other)	1,569	1,381	-12.0%
Other offences against person*	286	275	-3.8%
Total	3,749	3,459	-7.7%

Source: PROMIS as at 4 July 2022

\*Other offences against the person include kidnapping and abduction, threatening behaviour and other dangerous and negligent acts.

During 2021–22, overall assault offences decreased by 7 per cent when compared to 2020–21.

Of those assault offences reported to ACT Policing, 46.4 per cent were family violence related, as shown in Figure 4.2.

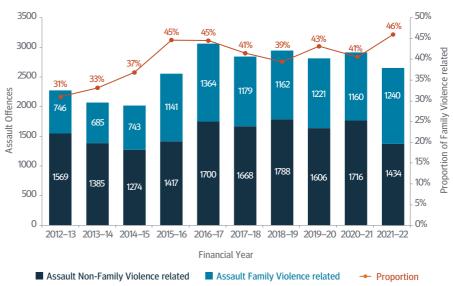


FIGURE 4.2: PROPORTION OF FAMILY VIOLENCE RELATED ASSAULTS 2012–13 TO 2021–22

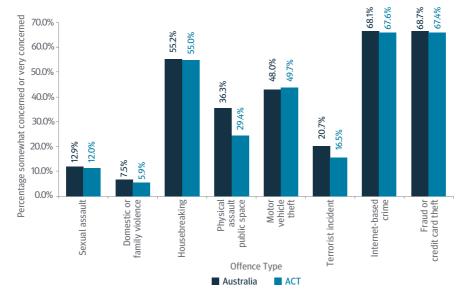
Source: PROMIS as at 4 July 2022

Family violence related assaults have increased by 6.9 per cent over the 2021–22 financial year. Long term trends over 10 years show an increase of 77.9 per cent, over this period the ACT population has increased by 20 per cent.

ACT Policing's Family Violence Unit (FVU) reviews all ACT family violence incidents, triaging each incident to coordinate a secondary response with appropriate support and action. To improve engagement with general duties members, the FVU visits each police station once a week to share expertise.

The FVU's focus is on continuing to develop its secondary response model to provide a tailored and coordinated approach for both victim survivors and perpetrators of family violence. To achieve this, the FVU works closely with Domestic Violence Crisis Service, Child and Youth Protection Services and Victims Support ACT in sharing information and developing strategies to support victim survivors and hold perpetrators to account.

Figure 4.3 shows the percentage of people in the ACT somewhat concerned or very concerned about becoming a victim of certain crime types compared to the national average.



#### FIGURE 4.3: PERCEPTION OF CRIME BY OFFENCE TYPE 2021–22

Source: National Survey of Community Satisfaction with Police, 4 July 2022

The results shown in Figure 4.3 are promising. When compared to the national average the ACT had a lower percentage of people who are concerned about being victims of sexual assault, domestic or family violence, housebreaking, physical assault in a public place, a terrorist incident, internet based crime and fraud.

Figure 4.4 depicts the percentage of people who feel safe by location and time of day. When compared to the national average the ACT had a higher proportion of residents who felt safe while travelling on public transport and walking alone during the day and night.



#### FIGURE 4.4: FEELINGS OF SAFETY BY LOCATION AND TIME OF DAY 2021-22

### National Firearms Amnesty

Committed to ensuring Canberra remains a safe city, ACT Policing participated in the National Firearms Amnesty to remove unregistered and unwanted firearms from the streets of its community.

Firearms feature prominently in the most violent of crimes including murder, shootings causing serious injuries, armed robbery, threats to kill and extortion. They are also the object of targeted burglaries – posing a significant risk to the community when used unlawfully.

Firearms cause harm to victims and impact the victims' friends and family. Their unlawful use in a community erodes confidence, sense of safety and wellbeing.

On 5 July 2021, Minister for Police and Emergency Services Mick Gentleman, ACT Region Crime Stoppers Chair Diana Forrester and Acting Chief Police Officer for the ACT Elizabeth McDonald launched the National Firearms Amnesty in the ACT and encouraged those in possession of an unwanted or illegal firearm to surrender it during the amnesty period.

The Amnesty afforded individuals who possessed an unregistered firearm or firearm-related item the opportunity to surrender it to police without penalty, for registration, sale or destruction.

With more than 500 weapons surrendered to ACT Policing including rifles, shotguns, handguns and a gel blaster, the first phase proved highly successful. Phase two focused on continuing this success, with increased efforts around community engagement and information sharing.

Launching on 25 February 2022 the second phase encouraged Canberrans to report individuals who they suspected were in possession of an illicit firearm. 109 reports to Crime Stoppers have been received since 1 July 2021, providing vital information to police.

As at 30 June 2022, 830 items were surrendered, making Canberra an even safer place to live. Items included:

- handguns
- rifles
- shotguns
- gel blasters.

The ACT Firearms Registry also received a flame-thrower, a number of World War One era rifles and a 100-year-old former United States military pistol. Surrendered firearms of historical significance were offered to museums to form part of their collections.

Due to its success the ACT Government passed legislation in 2022 to make the National Firearms Amnesty permanent.

# Operation Yasen: prominent restaurateur arrested for money laundering

An extensive long-term investigation by ACT Policing's Criminal Investigations has resulted in an acclaimed Canberra chef pleading guilty to charges of perjury and money laundering, in a case highlighting the continued success of ACT Policing in targeting and disrupting organised crime activities in Canberra.

In August 2021, search warrants were executed at residences in Bonner and Holt, and at a renowned restaurant in the Canberra City precinct.

Significant evidence was collected at the search warrants including more than \$135,000 in cash, a gel blaster firearm, a commercial money counter, electronic devices and a quantity of steroids.

Under proceeds of crime legislation, police restrained the Bonner residence, a white Lamborghini coupé, a BMW 4-series sedan and a grey Ford Ranger, as well as several bank accounts. The approximate value of all restrained items was more than one million dollars.

In March 2022, the 49-year-old man appeared in the ACT Magistrates Court where he pleaded guilty to money laundering, perjury, general dishonesty – influence public official, make false evidence and obtain property by deception.

The man was released on bail and appeared in court at a later date.

The outcomes of this operation showcase ACT Policing's continued efforts in successfully dismantling organised crime networks and those in the Canberra community who support this criminal activity. ACT Policing as part of the broader AFP's efforts to maximise our impact on the criminal environment will continue to target criminal assets as part of our broader enforcement actions.

# Performance Measure 2 – Number of offences against property reported or becoming known per 100,000 population

Offences against property include but are not limited to robbery, burglary, motor vehicle thefts, other theft, property damage and other offences against property.

The target for this measure was 8,300 or less offences against property reported or becoming known per 100,000 population. ACT Policing achieved the target for this measure with a result of 3,961.5 offences per 100,000 population.

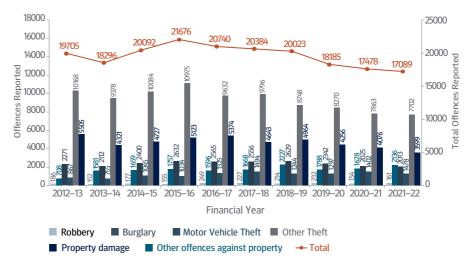


FIGURE 4.5: OFFENCES REPORTED AGAINST PROPERTY 2012-13 TO 2021-22

Source: PROMIS as at 4 July 2022

4

During 2021–22 there were a total of 17,089 offences against property reported to ACT Policing. This represents a decrease of 2.2 per cent (or 389 offences) when compared to 2020–21.

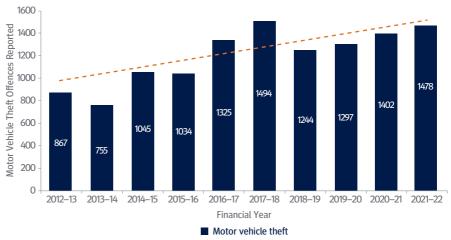
Offences type	2020–21	2021–22	Change
Robbery	154	161	4.5%
Armed robbery	61	79	29.5%
Unarmed robbery	93	82	-11.8%
Burglary	2,025	2,013	-0.6%
Burglary dwellings	1,172	1,086	-7.3%
Burglary shops	289	387	33.9%
Burglary other	564	540	-4.3%
Motor Vehicle Theft	1,402	1,478	5.4%
Other Theft	7,863	7,702	-2.0%
Property damage	4,076	3,599	-11.7%
Other offences against property*	1,958	2,136	9.1%
Total	17,478	17,089	-2.2%

#### TABLE 4.2: OFFENCES AGAINST PROPERTY BY OFFENCE TYPE - FINANCIAL YEAR COMPARISON

Source: PROMIS as at 4 July 2022

\*Other offences against property include fraud and misappropriation, handling of stolen goods, environmental offences, blackmail and extortion and other property offences not elsewhere classified.

Figure 4.6 shows that motor vehicle theft offences reported in the ACT have increased year on year since the 2018–19 financial year. ACT Policing in partnership with the ACT Government continues to promote property crime reduction strategies to the community. The Outsmart the Offender campaign provides practical ideas that can be implemented to reduce the risk of motor vehicle theft and other property crime offences.





Source: PROMIS as at 4 July 2022

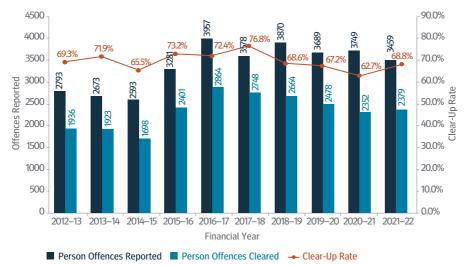
4

### **Criminal Investigations and Prosecutions**

#### Performance Measure 3 - Percentage of offences against the person cleared

Offences cleared relates to offences where there is an outcome during 2021–22. These outcomes include the identification of an offender (through an arrest or some other form of proceeding such as a summons or a caution), withdrawal of the complaint or the determination that the offence was unsubstantiated. It is important to note the clearance of the offence may not necessarily occur in the same period in which it was reported.

The target for this measure required a clearance rate of 72 per cent or more for all offences against the person. ACT Policing did not meet the target for this measure recording a clearance rate of 68.8 per cent.



#### FIGURE 4.7: OFFENCES REPORTED AGAINST THE PERSON CLEARED 2012-13 TO 2021-22

Source: PROMIS as at 4 July 2022

### **Taskforce Nemesis**

Taskforce Nemesis is a dedicated team embedded within ACT Policing's Criminal Investigations. The Taskforce targets the criminal activities of gangs and, together with the Criminal Assets Investigation Team, unexplained wealth in order to disrupt and dismantle illegal activity.

On 23 July 2021, police located two men inside a residential garage in Bonner along with approximately 120 grams of cocaine, a large sum of cash and more than 1,000 rounds of ammunition which were seized.

In October 2021 members of Taskforce Nemesis became aware of intelligence that indicated one of the men, a known close associate of a senior Canberrabased Rebels Outlaw Motorcycle Gang member, had come into possession of a firearm.

This intelligence was fed into an ongoing investigation into outlaw motorcycle gang (OMCG) drug distribution in the ACT and the surrounding region.

A search warrant was executed on the 31-year-old man's residence in the suburb of Ngunnawal by Taskforce Nemesis members, assisted by Major Crime members from Gungahlin, AFP Canine and AFP Imagery & Geomatics.

The search located a loaded sawn-off .410 shot gun, along with ammunition and a bandolier. These items had been stored in plain sight and were immediately seized. Also seized during the warrant were an imitation firearm 'gel-blaster' and a quantity of methylamphetamine.

As the investigation progressed, Taskforce Nemesis members arrested a 46-year-old man located in a vehicle in Braddon in November 2021. When a search warrant was subsequently executed at his residence, members located approximately 60 grams of cocaine, approximately \$15,000 in cash and a prohibited weapon (a set of knuckle dusters). These items were seized, along with a Holden Commodore and a Renault work van believed to be purchased with the proceeds of crime.

The 46-year-old was charged with trafficking in a controlled drug (other than cannabis), possession of a prohibited weapon and failing to comply with an order to unlock electronic devices.

On 15 December, Taskforce Nemesis detectives arrested the 31-year-old resident of the suburb of Ngunnawal and charged him with attempted trafficking of a controlled drug (other than cannabis), possession of ammunition and two counts of possessing prohibited firearms.

Subsequently, the 46-year-old faced additional charges including two counts of attempted trafficking in a controlled drug (other than cannabis), cultivation of cannabis for sale, and two counts of possession of property suspected of being proceeds of crime.

Court proceedings against both men are continuing, with trials expected to commence towards the end of 2022.



### Operation Pike: protests and arson at Old Parliament House

Throughout 2020 and 2021 cities across Australia experienced a range of protest activity, largely held by protesters focused on perceived loss of freedoms and mandatory vaccination requirements in response to the COVID-19 pandemic. During that time, associated protests in Canberra were generally infrequent and far smaller.

This started to change late in 2021, when both the frequency and impact of protest activities in Canberra began to increase.

By 17 December, Old Parliament House had become a focal point for this protest with daily demonstrations being held in the vicinity. A number of Issue Motivated Groups (IMGs) elected to set up camp in parkland near the Aboriginal Tent Embassy and indicated they were planning to 'take possession' of Old Parliament House.

While the protest activity occasionally pushed the boundaries of what would be considered peaceful, around this time only a handful of arrests were made for relatively minor infractions.

However, during protest activities on 21 December 2021, a small fire was started atop the front steps of Old Parliament House. It was quickly extinguished by police and emergency services and the protesters were directed to move on.

On the morning of Thursday 30 December 2021, an IMG stoked a fire being used in a 'smoking ceremony' at the main entrance to Old Parliament House using their overwhelming numbers of protestors to obstruct police, preventing immediate police action. These actions resulted in the doors and historical portico at the front of the building being set alight, causing damages that would cost several million dollars to repair.

The significance of the fire generated media attention at local, national and even international levels, and within only a few hours, dozens of media outlets had representatives at the scene seeking comments from ACT and Federal Government spokespeople.

While the fire was extinguished quickly, the events of that day set in train an investigation that remains active, with the establishment of Operation Pike, a joint taskforce consisting of both AFP and ACT Policing investigators.

The investigation commenced immediately and yielded rapid results. Investigators gathered forensic evidence from the scene, conducted a comprehensive analysis of video footage gathered from CCTV systems and social media, and quickly identified several persons of interest.

By 1 January 2022, three people were arrested for assaulting and hindering police at the time of the fire. The next arrest was the first in relation to setting the fire and was made the following day, with five subsequent arrests in the ensuing months. Court proceedings continue for the six accused, on a total of 21 charges.



# Operations Hawker and Petteia: the most sustained protests since the 1990's

The summer of 2021–22 in Canberra saw the usual influx of Summernats supporters, but also significant protest activity – on a scale not seen in the ACT for many years.

Beginning in December 2021, a small group of campers gathered opposite the long-established Aboriginal Tent Embassy in front of Old Parliament House.

This issue motivated group voiced a wide range of grievances against the government. Many concerns were similar to those issues being simultaneously raised internationally, and often included the concept of a sovereign citizen, believing normal laws did not apply. Most of their concerns related to the legitimacy of the Australian Government – and therefore its ability to require people to be vaccinated against COVID-19.

Low-level protest activity at Old Parliament House escalated quickly on the 30 December 2021 when the front doors of Old Parliament House were set alight by protestors.

Those responsible for the fire were identified and charged in the following weeks by ACT Policing officers attached to Operation Pike.

The protest group was deemed to be camping illegally and their equipment and vehicles were moved from the location in an orderly manner on 13 January 2022.

This gathering became the first of many groups ACT Policing and the wider AFP managed for the remainder of 2021–22.

A significant group of protestors from as far away as Darwin and Perth descended on Canberra in early February, spurred on by similar antiestablishment protests in Canada and New Zealand. This group initially set up on land adjacent to the National Library before being moved on by police.

It was at this point the group, and further supporters from across Australia, relocated to Exhibition Park in Canberra (EPIC) taking over the entire site.

On 12 February, week-long protest activity across the ACT culminated with the largest protest seen in Canberra since the 1990's. Approximately 10,000 protesters moved down Commonwealth Avenue and congregated in Federation Mall. The next major operation saw police clear the EPIC site on the Monday after the weekend protest.

The efforts of ACT Policing together with AFP during this unprecedented period were widely commended – with recognition for police in facilitating lawful protest. Situations where protestors were openly hostile to police including receiving ongoing verbal abuse were met with restraint and professionalism. However where necessary police did not hesitate to arrest those that were clearly breaking the law.

The wider AFP contributed resources from both within the ACT and from commands across Australia to assist. Protective Service Officers played an integral role in ensuring Commonwealth assets were protected and they continue to manage protests on a daily basis at locations including Government House and Parliament House.

A smaller group of protestors remain in the ACT and surrounding areas and continue to engage in low-level protest activity.

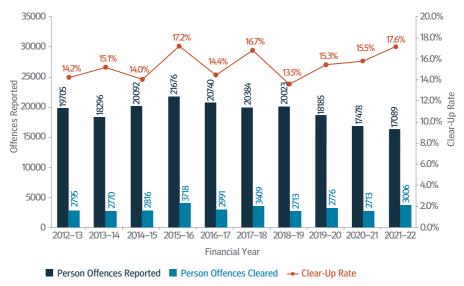
The financial cost to ACT Policing of managing these protests topped \$3.6 million and more than 42,000 hours of policing was dedicated to the effort. A Police Operation Centre was stood-up for more than 90 days and during peak operations more than 200 officers and staff were rostered on. To date more than 60 arrests have been made with the majority charged with offences including trespass and obstructing a Territory official.

The influx of protestors to Canberra saw unprecedented operational activity for ACT Policing. The efficient and effective management of the protestors by police was a significant achievement by ACT Policing in 2021–22. It was a clear demonstration that effective planning and execution can ensure the safety of officers, protestors and members of the public.

#### Performance Measure 4 - Percentage of offences against property cleared

Property crime is often opportunistic in nature and many offences occur without a victim being present which creates additional challenges in identifying an offender. Offences cleared against property relates to offences where there is an outcome during 2021–22. These outcomes include the identification of an offender (through an arrest or some other form of proceeding such as a summons or a caution), withdrawal of the complaint or the determination that the offence was unsubstantiated. These offences include robbery, burglary, motor vehicle theft, other theft, property damage and other offences against property.

The target for this performance measure was 15 per cent or more offences against property cleared. ACT Policing met the target for this measure achieving a clearance rate of 17.6 per cent of total property offences.





Source: PROMIS as at 4 July 2022

# Performance Measure 5 – Percentage of briefs delivered to the Director of Public Prosecutions (DPP) within the designated timeframe

The target for this measure is to deliver 75 per cent or more briefs to the ACT Director of Public Prosecutions (DPP) within the designated timeframe. The designated timeframe commences from the date of the plea to the date disclosed by the DPP.

The designated timeframes are dependent on the matter and are subject to change by the DPP. Time frames are classified as follows:

- Adult matters: 42 days
- Family violence matters: 23 days
- Child matters: 30 days.

ACT Policing met the target for this measure, achieving a result of 83.3 per cent of briefs delivered to the DPP within the designated timeframe.

#### Performance Measure 6 - Percentage of cases finalised by offence proved in court

The target for this measure was 82 per cent or more cases to be finalised by the offence being proven in court. ACT Policing continues to perform well against this measure and achieved a result of 92 per cent.

#### Performance Measure 7 - Percentage of cases otherwise resolved

This measure relates to incidents where defendants are found unfit to plea due to mental illness. The target for this measure was to ensure 5 per cent or less of cases were otherwise resolved (other than by court, a not-guilty verdict or otherwise withdrawn). ACT Policing achieved the target recording 4.3 per cent of cases otherwise resolved.

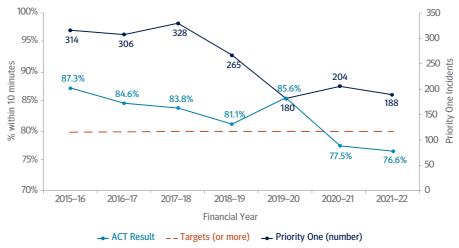
## **Outcome: Public Safety**

### **Police Response**

# Performance Measure 8 – Response times for Priority One incidents within 10 minutes

The target for Priority One (life threatening or critical) incidents is a response time of ten minutes or less for 80 per cent or more of incidents. ACT Policing did not achieve this target, responding to 76.6 per cent of Priority One incidents within 10 minutes.

#### FIGURE 4.9: RESPONSE TIMES FOR PRIORITY ONE INCIDENTS 2015–16 TO 2021–22



Source: PROMIS as at 4 July 2022

# Performance Measure 9 – Response times for Priority Two incidents within 20 minutes

The target for Priority Two incidents is 80 per cent or more incidents responded to within twenty minutes. ACT Policing did not achieve the target, recording a result of 70.6 per cent.

Calls for Priority Two matters have increased 30 per cent in the last seven years which demonstrates an increased demand on ACT Policing. The continued expansion of Canberra suburbs has also contributed to ACT Policing failing to meet this measure by 9.4 per cent.

ACT Policing's failure to meet the Priority Two target continues to be symptomatic of increased calls for service, placing additional pressure on police to respond to Priority Two matters within target time frames.



#### FIGURE 4.10: NUMBER OF PRIORITY TWO INCIDENTS 2015–16 TO 2021–22

Source: PROMIS as at 4 July 2022

# Performance Measure 10 – Response times for Priority Three incidents, no later than 48 hours from initial contact

The target for this measure was 90 per cent or more incidents where police attended or responded no later than 48 hours from the initial contact by the complainant, or within a time determined in consultation with the complainant. ACT Policing achieved the target, recording a result of 94.0 per cent.

ACT Policing apply the highest priority to the answering of Triple Zero calls and aim to answer them within ten seconds. Non-emergency calls to Triple Zero reduce ACT Policing's capacity to respond to genuine emergency incidents in a timely manner. While ACT Policing continually remind the ACT Community not to call Triple Zero unless it is an emergency, nuisance or hoax phone calls, albeit low in volume, do exist and pose capacity issues. ACT Policing has also seen an escalation of calls to 131 444 which has in turn led to higher call wait times leading to some callers contacting Triple Zero instead.

Over the last five years the number of Triple Zero calls to Police Operations has increased over 15 per cent with the average number of monthly calls increasing from 2,439 per month to 3,145 per month. For 2021, the number of calls per month exceeded 3,000 for 10 of the 12 months.

Reduced resourcing due to COVID-19 isolation requirements has also contributed to capacity issues. ACT Policing conducted call taker training in December 2021 with eight participants graduating.

# Performance Measure 11 a) – Percentage of Triple Zero (000) calls answered on first presentation

The target for this performance measure was 92 per cent of Triple Zero calls answered on first presentation. ACT Policing did not meet the target for this Performance Measure, recording a result of 88.7 per cent.

# Performance Measure 11 b) – Percentage of Triple Zero (000) calls answered on second presentation

The target for this performance measure was 98 per cent of Triple Zero calls answered on second presentation. ACT Policing did not meet the target for this Performance Measure, recording a result of 96.4 per cent.

### Public Order and Emergency Management

# Performance Measure 12 – Percentage of the community satisfied with police in dealing with public order problems

During 2020–21, the Minister for Police and Emergency Services endorsed the removal of this Performance Measure, due to the removal of the question from the NSCSP.

# Performance Measure 13 – Review and testing of arrangement for responding to and recovering from emergencies and disasters

COVID-19 impacted on the ability for ACT Policing to conduct face-to-face emergency testing arrangements and training, particularly in the first half of the financial year. The easing of health restrictions has allowed the reintroduction of in-person training and exercising.

Operation Vambrace is a series of drill style counter terrorism exercises with a focus on incident command and control. The exercises were run over a 12-week period so that every General Duties Team had exposure to the exercises. The operation was planned and commenced in the reporting period and will continue into the next period.

There has been a significant increase in protest activity during the reporting period. This begun in early November 2021 when climate change activists conducted disruptive protests in conjunction with 26<sup>th</sup> United Nations Climate Change Conference of Parties. Since December 2021, there has been an unprecedented volume of anti-COVID-19 restriction and freedom protests.

Debriefs have been conducted for this recent major protest activity and a post-operative assessment is in progress. There will be a number of recommendations to implement aimed at improving preparations for future large-scale demonstrations.

With the easing of COVID-19 health restrictions, organised mass gatherings have returned to almost pre-pandemic levels. The planning and preparation for the police response to these events have evolved to include COVID-safe and preventive measures should the events become targets of protest activity.

### **COVID-19 Taskforce**

Throughout the COVID-19 pandemic – both before, during and after Canberra's 2021 lockdown – ACT Policing's COVID-19 Taskforce worked 24 hours a day, seven days a week to ensure the safety of the Canberra community. Taskforce resources were bolstered during the lockdown to appropriately respond to the risk faced by the community by increased COVID-19 community transmission. This allowed the home, business and traffic checks to occur.

For ACT Policing, COVID was a sizeable challenge for all involved, from those on the front lines to those in support roles, required to rapidly adapt to the ever-changing environment. The COVID-19 Taskforce was responsible for coordinating ACT Policing's response to COVID-19 and providing support to our officers for all COVID-related issues. The Taskforce acted as a point of contact, coordination and guidance, to advise members on changes to the health directions and new implementations of law.

At its height, approximately 110 members were attached to the Taskforce, including compliance teams, administrative support, embedded officers liaising with partner government agencies and a command structure. This command structure also expanded with the introduction of a dedicated COVID-19 Commander, to oversee ACT Policing's COVID-19 response to the threat of the pandemic.

ACT Policing's response was undertaken in accordance with the *Public Health Act 1997* and the related Public Health Directions. At all times, the focus was to maintain an Engage, Educate, Enforce approach, in line with the ACT Government COVID-19 response. Arrests involving COVID-19 breaches were largely made in relation to a broader police response to more serious and related alleged offences including family violence, burglary and car thefts.

The Australian Defence Force (ADF) assisted ACT Policing between 22 September and 14 October 2021, to conduct COVID-19 border compliance checks. ADF personnel performed a supporting role focused on pre-screening vehicles. This interagency collaboration boosted the capability of cross-border operations and enabled a flexible and proactive response capacity for ACT Policing. Between 12 August 2021 and 21 January 2022, ACT Policing performed 49,985 traffic compliance stops, 8,953 personal compliance checks, 3,004 business compliance checks and 623 directions to leave the ACT. During the same period, ACT Policing made 7 arrests for alleged breaches of health directions where no other offence had been involved, and 49 arrests for breaches of health directions attached to other offences. There were also 80 infringements and 135 cautions issued for alleged breach of health directions and 829 move-on directions. ACT Policing received 2,583 compliance complaints.

ACT Policing's priority is always the safety and security of the community and our workforce, and this became increasingly important when the ACT recorded its first case of COVID-19 in March 2020. Our actions and response to COVID-19 helped to limit the spread of the virus in the community and reduce the impact on members and their families.

The pandemic has tested the resilience, professionalism and dedication of ACT Policing in new ways. COVID-19 completely changed the way we live, but ACT Policing is adaptive and rose to each challenge it faced and has at all times continued to keep the ACT community safe.

### **Road Safety and Traffic Management**

# Performance Measure 14 – Number of road crashes resulting in death per 100,000 population

The target for this performance measure was 4.2 or less road crashes resulting in death per 100,000 population. ACT Policing achieved the target, recording a result of 3.5 fatal road crashes per 100,000 population during 2021–22.

As presented in Figure 4.11 the number of fatal collisions per 100,000 population in the ACT remains consistently below the national average.





Source: Australian Road Deaths Database as at 30 June 2022

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# Performance Measure 15 – Number of road crashes resulting in injury per 100,000 population

The target for this measure was 180 or fewer road crashes resulting in injury per 100,000 population. ACT Policing achieved this measure with the number of road collisions resulting in injury recorded at 60.0 per 100,000 population.



#### FIGURE 4.12: MOTOR VEHICLE COLLISIONS WITH INJURY 2017–18 TO 2021–22

Source: PROMIS as at 4 July 2022

### Advanced technology helps piece together major collisions

ACT Policing have new tools and technology that are helping to improve scene reconstructions, yielding outstanding results for investigations of some of the ACT's major collisions.

The new technology helps police officers of the Major Collision Team gather the information they need in half the time, and without needing to disrupt Canberra roads for hours.

Using a forensic imaging system, police can create a three-dimensional model of a crash scene in incredible detail.

Mounted on a tripod, the system makes a 360-degree scan of the scene, capturing hundreds of images and mapping millions of data points.

Police can do this without even stopping traffic, as the technology recognises extraneous information – such as passing vehicles – and will later remove it.

Investigators then analyse this digital reconstruction – examining factors like speed or road conditions – to assist in determining what caused the crash.

A Major Collision Team member advised that police arriving at the scene could immediately set up the scanner to actively begin scanning the scene at the same time as the walk through is happening, photos are being taken and evidence collected.

"We can produce a 30–40 page document explaining how a collision happened and, to go along with that, we can produce a 30-second video clip of what the collision looked like from any angle we want" the member said.

Returning to the scene of a 2019 crash to rescan it with the new system, he said the difference in time and detail was remarkable.

"Had we had this system when I was at the scene originally, instead of being there for five hours, we would have been there for about two-and-a-half," he said.

This technology is a faster and more accurate way of gathering information to help with an investigation that will ultimately support the judicial process.

### Lachlan Seary fatal collision investigation

Nineteen-year-old Lachlan Seary was a beloved son, with a promising career in professional hockey who had just been selected to represent the ACT and play for the Canberra Braves.

After agreeing to be designated driver on a night out in the city with mates, Lachlan dropped his friends off safely, before he began the drive home to the south of Canberra.

On 8 March 2021, Lachlan's moving vehicle was hit from behind on the Monaro Highway near Hume. A 28-year-old man who was driving his vehicle at approximately 163km/h in an 80 zone, struck Mr Seary's vehicle and was later discovered to have had a prescribed drug in his system and a blood alcohol concentration of 0.185.

Investigations concluded that Mr Seary's vehicle was hit with such force that his Toyota Corolla spun some distance clockwise, before it collided with the road barrier, entered a broadside slide, rolled over and hit a tree.

The 28-year-old offender's vehicle spun to a stop where he was offered aid by a member of the public, and he indicated that he had hit a kangaroo. The witnesses realised the damage didn't match the offender's story and soon saw the headlights of Lachlan's vehicle before trying to render aid.

ACT Policing Officers responded to the collision, and despite the best efforts of members of the public, ACT Fire & Rescue, ACT Ambulance Service and police, Mr Seary was tragically declared deceased at the scene.

Mr Gary Seary, Lachlan's father, told the court that his life has been divided into two stages, before the accident, and after. He explained his grief is compounded every time he sees others suffering in the wake of road trauma.

After a 6-month investigation by ACT Policing's Major Collision Team, on Friday 25 February 2022 the 28-year-old offender was sentenced by the ACT Supreme Court to 5 years' imprisonment with a non-parole period of 2 years and 11 months. He was also disqualified from driving for 3 years.

## **Outcome: Community and Partner Engagement**

### Community Support and Whole-of-Government Engagement

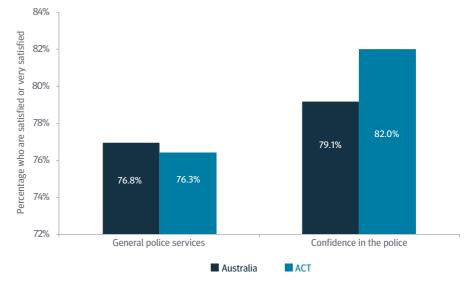
# Performance Measure 16 – Percentage of the community satisfied in general with services provided by police

The target for this measure is the national average or more as determined by the NSCSP. The national average for 2021-22 was 76.8 per cent, the ACT did not meet the target with a result of 76.3 per cent.

# Performance Measure 17 – Percentage of the community who have confidence in police

The target for this measure is the national average or more as determined by the NSCSP. The national average for 2021–22 was 79.1 per cent, while the ACT result was 82.0 per cent.

Figure 4.13 shows ACT Policing's performance against measures relating to community satisfaction and confidence.



#### FIGURE 4.13: SATISFACTION AND CONFIDENCE IN POLICE 2021-22

Source: National Survey of Community Satisfaction with Police, 4 July 2022

### Social media plays a vital role in operational successes

ACT Policing's social media channels are a vital information-sharing tool, keeping the Canberra community informed and up to date. The content is meaningful and relatable, and it celebrates and supports the achievements and operations of police across all areas of the organisation.

During 2021–22 ACT Policing's social media channels continued to contribute to many operational successes. These included witnesses coming forward with images and CCTV/dash-cam footage to assist major investigations, the location of missing persons, identification of persons of interest and vital updates being provided as part of regular investigations.

On 9 July 2021, ACT Policing arrested a 28-year-old man and two women involved in an escape from ACT Corrective Services. Multiple social media posts were issued in relation to the response to this incident including a livestream of the press conference at the scene. Information provided by the public indicated the man was hiding in a house in Lyneham. This resulted in the deployment of specialist negotiators to facilitate the safe surrender of the man. The Facebook post reached more than 68,000 people.

On 14 January 2022, a social media post with CCTV stills of a man was published seeking the public's assistance in identifying a person of interest allegedly involved in an assault at Exhibition Park in Canberra during Summernats. An 18-year-old man was punched in the face and required surgery as a result of the assault. The person of interest was identified and subsequently extradited from NSW on 13 April 2022. The Facebook post reached more than 128,000 people.

On 15 March 2022, CCTV images were released to the public seeking to identify two men following an assault on 20 February 2022 in Verity Lane, Canberra City where a man sustained a severe head injury and was unconscious. Within seven hours of posting to ACT Policing's social media channels, the men handed themselves in to Belconnen Police Station. The Facebook post reached more than 40,000 people.

On 29 March 2022, a social media video was published seeking the public's assistance to identify a man allegedly involved in an assault on 10 February 2022 at Exhibition Park in Canberra where a 67-year-old woman sustained fractures to both her wrists, requiring surgery. The Facebook post reached more than 57,000 people. Following the receipt of public information and with the assistance of NSW Police, on 3 May 2022, a search warrant was executed at

an address in Kings Langley, NSW. A 34-year-old man was arrested, with police alleging the man was in Canberra at the time of the incident as part of ongoing protest activity. He was charged with recklessly inflicting grievous bodily harm and trespassing.

On 4 June 2022, public assistance was sought to identify two women who were believed to have information regarding an alleged assault at Mooseheads in Canberra City on 15 May 2022. Both women contacted police within one hour of the post being published to social media confirming they were the persons of interest and investigations are ongoing. The Facebook post reached more than 29,000 people.

Sixty missing persons and two wanted persons were located from 1 July 2021 to 30 June 2022 after their images were posted to ACT Policing's social media platforms.

With more than 227,000 followers collectively across ACT Policing's Facebook, Instagram and Twitter accounts, social media continues to be an important tool in directly engaging with the Canberra community, supporting operational outcomes, increasing community trust and confidence in policing and profiling various areas and people in ACT Policing.



### **Project Safe Plate**

More than 690 vehicle number plates were fitted with tamper-proof screws when ACT Policing partnered with Neighbourhood Watch to deliver two Project Safe Plate events for the Canberra community.

Following a marked increase in number plate theft across the ACT, the initiative was reinstated to target this crime type and deter thieves.

During the 2021–22 financial year, 1,368 number plates were reported stolen to ACT Policing, an increase of 175 from the previous year. Stolen number plates can be used across the ACT and interstate to commit secondary offences. Stolen number plates are placed on stolen vehicles to avoid police detection and are also used to disguise the real identity of a vehicle when it is used in other crimes such as petrol drive-offs and burglaries.

Plates are sometimes taken from a similar make and model of vehicle and placed on a car that is out of registration. This makes it harder for police and other agencies to determine if a vehicle is registered.

The Project Safe Plate crime prevention initiative involved police officers, police recruits, members from the Public Engagement Team and Volunteers in Policing and were joined by Neighbourhood Watch. Vehicles were fitted with free tamper-proof screws at a temporary drive through facility at Tuggeranong Police Station on 11 December 2021 and at the Kingsford Smith School in Holt on 9 April 2022.

The events were huge successes with 242 vehicles attending the southside event and 452 vehicles attending in the north, almost doubling the number at the previous event. Attendees came from far and wide – with community members driving from across Canberra, Queanbeyan and Murrumbateman specifically for the event.

While cars were the majority of vehicles fitted, motorcycles, trucks, trailers and even a caravan were also brought along.

Police received overwhelmingly positive feedback from attendees, with the average fitting time no longer than five minutes from entering the event to driving away with new screws. Several attendees were so impressed with the service, they returned with another vehicle to be fitted.

Following the success of the initiatives, Project Safe Plate is planned to continue its rollout across Canberra zones in 2022–23.

### Constable Kenny Koala

The Constable Kenny Koala program has been delivering safety presentations to Canberra children for more than 46 years, and despite COVID-19 restrictions impacting face-to-face delivery in schools, Constable Kenny was still able to reach more than 20,900 students during 2021–22.

The lovable koala is an icon across Canberra especially in early childhood settings, preschools and primary schools. He has an important role to play in teaching children aged 3 to 12 years-old how to Stay OK and build positive perceptions of police.

Despite not being able to visit schools in person during parts of the year, Constable Kenny's program turned to online learning, offering schools a virtual presentation to ensure his vital safety messages could continue.

Students were treated to interactive virtual presentations on road safety, cyber safety, protective behaviours and decision making. By all accounts, the children thoroughly enjoyed seeing Constable Kenny on their screens at school.

In 2021–22 the Constable Kenny program:

- delivered 890 classroom presentations
- visited 407 schools
- had 21,018 hits on his website
- attended five community events.

When he was able to, Constable Kenny got out and about in the Canberra community attending local events such as the Royal Canberra Show, Reconciliation Day and Africa Party in the Park, putting lots of smiles on children's and adult faces alike.

Constable Kenny was able to make the trip to Jervis Bay in April 2022. As part of the ACT, the program covers the Bay and it is one of Constable Kenny's favourite days, travelling down to visit the local school and children. The rain didn't dampen the children's spirits and they were very excited for his visit. The children asked lots of questions during his presentations, which taught them valuable safety lessons. They even braved the rain to see the flashing lights on the Constable Kenny Koala car.

# Performance Measure 18 – Percentage of eligible young people referred to restorative justice

The target for this performance measure is for ACT Policing to refer 100 per cent of eligible young offenders to restorative justice.

Results for 2021–22 show ACT Policing did not meet the target for this performance measure, with 61 per cent of eligible young offenders referred to restorative justice. During the reference period, 45 offenders were not referred to restorative justice (a 39.1 per cent variation in target).

ACT Policing recognises the role of restorative justice (RJ) in the ACT Government Reducing Recidivism by 25 per cent by 2025 policy (RR25by25), and fully appreciates the role of police in contributing to that aspiration. In late 2020 ACT Policing embarked on a program to improve RJ referral rates of all offenders, but particularly young offenders. This body of work is evolving and includes:

- reinvigoration of the relationship with the Justice and Community Safety Directorate RJ Unit (RJU)
- convening roundtable discussions with the RJU and RJ stakeholders/partners including the ACT DPP, ACT Court, SupportLink, the Aboriginal Legal Service and ACT Legal Aid
- workforce engagement to understand impediments to RJ
- reform of the RJ role within ACT Policing moving from transactional workflow to one of policy and practices improvement, workforce communications and RJ reform.

Much of this work has been affected by the COVID-19 pandemic, however, stakeholders and partner agencies are now moving ahead. Consequently ACT Policing is undertaking broad engagement and dialogue to identify reforms. These reforms will need to be achieved within the limitations of the *Crimes (Restorative Justice) Act 2004*. They will also consider the appropriateness of reform to the Act to amend offender eligibility criteria, particularly concerning young offenders and to align RJ referral capability with that of the Courts.

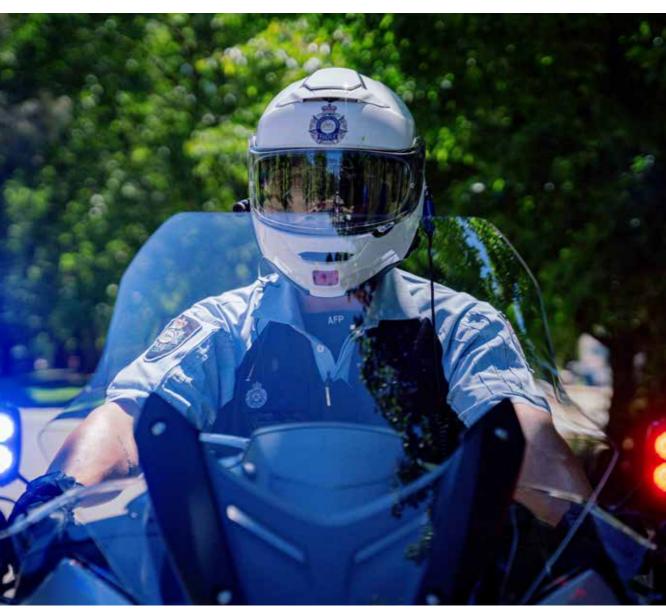
In February 2022, ACT Policing's Early Diversion Team (EDT) implemented a revised SupportLink template and adopted case management of referrals made to the ACT Restorative Justice Unit (RJU). Due to the previous platform being unstable and the referral form being long and repetitive, the number of referrals to the RJU has been suboptimal. In 2021, the EDT worked collaboratively with ACT members and the RJU to improve the SupportLink template and by utilising the feedback provided, have created a template and process that is more streamlined and reduces administration pressure for front line members. As part of the upgrade, the EDT adopted case management and directly provided the RJU information that was previously included in the SupportLink template by members, significantly easing the pressures of administrative duties for police.

# Performance Measure 19 – Number of persons referred to community support agencies

The target for this measure is 5,500 or more persons referred to community support agencies.

Results for 2021–22 show ACT Policing met this target with 5,567 referrals to SupportLink, which is 1.2 per cent above the target.

ACT Policing will continue to refer people to appropriate support agencies as alternate avenues to formal court processes.



# Case Study

### **Restorative Justice**

ACT Policing believes providing support to victims of crimes can be done in more ways than solely through the court process.

The concept of restorative justice (RJ) enables offenders to acknowledge the harm they have caused by facing their victim and hearing firsthand the damage their actions have caused, in a carefully managed and safe environment.

The conversation (whether in person or not) can include discussion about the details of the crime and the next steps to seek a resolution for all parties involved. Generally it is the victim and offender who take part, but others affected, including friends or family, can also be involved.

In the ACT, RJ conferences are facilitated by the Restorative Justice Unit (RJU) of the Justice and Community Safety Directorate. ACT Policing funds a position within the RJU to be the liaison point for RJ referrals.

Putting a human face, pain and emotion behind the crime, of not only the victim, but those close to the offender, works as an important diversion tool. This is something that the court process does not always achieve. If successful, RJ also lessens the workload involved with progressing a matter to be heard before court.

The gratitude expressed to ACT Policing from a parent of an assault victim who had been attacked in 2021, is just one example of the positive effects RJ can have.

Once ACT Policing case officers had gathered sufficient evidence, the option of RJ was raised with the victims, and their parents agreed to a RJ facilitated conference with the perpetrator, on 18 February 2022.

Following the conference, the facilitator consulted the parents to gauge their opinions on the meeting and whether it would be necessary to progress the matter to court. RJ can be used instead of the court process, or it can run in conjunction. Both victims' parents were satisfied with the outcome of the conference and declined to take the matter to court.

On 18 March 2022, one of the victims' fathers wrote to the Minister for Police and Emergency Services advising that despite initial hesitations about the process, he was very impressed by the professionalism of police, and the efficiency with which the offender was identified. The father was also grateful for the constant communication he received from police in providing updates during the investigation process. The team at the diversionary justice team were also thanked for being very effective and consultative during the process.

# Performance Measure 20 – Number of referrals to drug diversion programs (drug demand reduction effort)

The target for this measure was 80 or more referrals to drug diversion programs.

Results for 2021–22 show ACT Policing met this target with 112 people diverted into the Early Intervention and Drug Diversion Programs.

ACT Policing continues to focus on drug harm minimisation through these referrals. Given the majority of these persons would have otherwise entered a formal court process, this reduces the overall burden on the justice system and seeks to minimise the harm caused by illicit drugs.

# Performance Measure 21 – ACT Policing Victim Liaison Officers providing contact with victims of indictable crime reported to police

The target for this measure was 80 per cent or more.

ACT Policing achieved this target, with 80 per cent of victim survivors contacted by our Victim Liaison Officers (VLOs) during 2021–22.

Providing assistance to victim survivors of crime through VLO contact has the potential to reduce further victimisation, stop the escalation of crime and provide victim survivors with appropriate support.

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## **Other Reporting**

Recommendation 10 of the *Report on the Inquiry in the Form of an Evaluation of Current ACT Policing Arrangements* states that ACT Policing will report on its use of interpreters and translators in its Annual Report from 2020–21.

Month	2020–21	2021–22
Jul	23	21
Aug	16	11
Sep	18	11
Oct	21	13
Nov	16	18
Dec	9	18
Jan	15	19
Feb	10	13
Mar	23	15
Apr	17	10
Мау	24	21
June	16	10
TOTAL	208	180

Source: National Operations State Service Centre Interpreter and Translator Team, 1 July 2022

# **Case Study**

## 60 Years of Rural Patrol

ACT Rural Patrol was established in 1962, when radio reception was poor in the remote areas of the ACT and the designated patrol vehicle was a two-wheeldrive Volkswagen Beetle. Rural Patrol has come a long way since then, with today's Land Cruiser fitted with essential safety and high-tech operational equipment. In 2022, ACT Policing marked the 60th anniversary of Rural Patrol.

While Canberra's rural environment has changed over the past 60 years, the Rural Patrol team's fundamental objectives have not, with expert knowledge of the rural areas and relationship building with partner agencies, locals and landholders still vital to the role. The team's collaborative approach, fostered through regular attendance at community meetings and conducting open forums, has proven beneficial time and time again, contributing to many operational successes.

In 2017 Rural Patrol conducted an operation with ACT and NSW Parks partner agencies in response to the misuse of firearms within national parks, resulting in two arrests and 16 firearms and prohibited weapons charges.

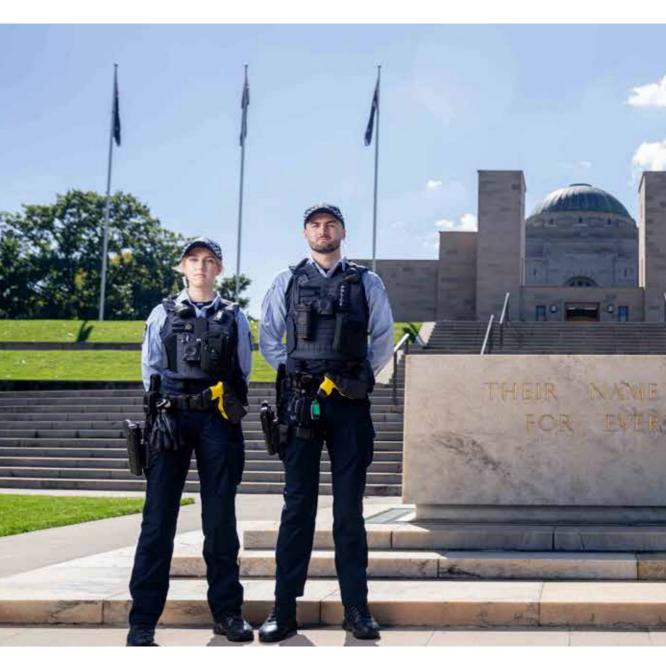
Rural Patrol also regularly works in close collaboration with NSW Police Force (NSWPF). Between 2017 and 2021, Rural Patrol used local contacts to identify and investigate over 15 cannabis grow sites, with five offenders identified. The team also engaged its established network to identify five people responsible for a spate of rural burglaries in 2020 and used this intelligence to establish a joint operation with Criminal Investigations and NSWPF Rural Crime Investigations. The joint operation resulted in the execution of five search warrants in ACT and NSW, and offender apprehensions for 19 charges.

Their training provides the skills necessary for members to operationally meet a number of requirements including rural aerial surveillance, 4WD skills, and specialist weapons training to assist euthanising injured animals. ACT Policing are also looking towards the future and have established a part-time Rural Patrol capability to capture the skills and knowledge of former members and up-skill existing General Duties members.

The team are a vital part of ACT Policing's capabilities and the expertise Rural Patrol members develop during their time with the team goes on to benefit the whole of ACT Policing.

It has been a busy 60 years for Rural Patrol.





# 5 Professional Standards

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Trends Analysis 84

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The term *professional standards* relates to the Commissioner's expectation that all AFP appointees, including those in ACT Policing, will serve with integrity.

AFP Professional Standards, which sits within the AFP's Office of Deputy Commissioner Operations, is responsible for developing and maintaining the highest professional standards throughout the organisation, as well as overseeing and investigating complaints about the conduct of AFP appointees.

The AFP's professional standards are underpinned by the AFP Core Values (see *Chapter 3: Our Values*) and the AFP Code of Conduct. Further information on the AFP Values and the AFP Code of Conduct is available on the AFP website (<u>www.afp.gov.au</u>).

## **AFP Professional Standards Framework**

The AFP's professional standards framework is governed by Part V of the *Australian Federal Police Act 1979* and the Australian Federal Police Regulations 1979.

This framework is further supported by internal governance such as the Commissioner's Order on Professional Standards and the National Guideline on Complaint Management. The Commonwealth Ombudsman and the Australian Commission for Law Enforcement Integrity (ACLEI) oversee the framework.

The AFP is committed to managing fraud and corruption risks as part of its everyday business, and complies with the Australian National Audit Office Better Practice Guide on Fraud Control in Australian Government Entities. As a Commonwealth entity, the AFP has a Fraud Control and Anti-Corruption Plan, which ensures compliance with the Public Governance, Performance and Accountability Rule 2014 (Cth).

The ACT community has the reassurance of regulation 18 of the Law Enforcement Integrity Commissioner Regulations 2017, which establishes a mechanism for the relevant ACT Government Minister to be informed about ACLEI's activities when investigating serious corruption and systemic corruption as defined by the *Law Enforcement Integrity Commissioner Act 2006*.

The AFP's professional standards model adopts a tiered approach according to the seriousness of the breach:

- Category 1 conduct relating to customer service matters, managed in the workplace
- Category 2 conduct relating to minor misconduct, managed in the workplace
- Category 3 conduct relating to serious misconduct including breaches of the criminal law or serious neglect of duty, investigated by Professional Standards
- Corruption issues (also referred to as Category 4).

Complaints dealing with Categories 1 and 2 of the AFP's professional standards are managed by line managers through the ACT Policing Complaint Management Team.

More serious matters that may result in employment suitability consideration (Category 3) are investigated by the AFP's Professional Standards area. Every Category 3 matter is further reported to the Commonwealth Ombudsman for additional oversight.

Complaints and information about corrupt conduct of AFP appointees are referred to ACLEI. Pursuant to section 26 of the *Law Enforcement Integrity Commissioner Act 2006*, the Integrity Commissioner will determine whether a matter is investigated solely by ACLEI, jointly with AFP Professional Standards, or as an AFP-only investigation (with or without ACLEI oversight or management).

Corruption conduct includes bribery and misuse of public office such as payment or receipt of secret commissions, release of confidential information in exchange for a benefit, serious conflict of interest or serious nepotism and/or cronyism. The term 'benefit' is not restricted to a material benefit. A benefit may be tangible or intangible and may include information. A beneficiary may receive an indirect benefit and/or be a third party.

# ACT Policing Complaint Statistics Financial Year 2021–22

## **Complaint Data**

All data related to complaints was extracted from the AFP's SAS Visual Analytics suite, which is a live system, updated on a daily basis. This report is reflective of Category 1–4 complaints that relate to members of ACT Policing. The data for this report was extracted and accurate as at 1 July 2022. This data is subject to change as complaints are upgraded, downgraded, merged, allocated and re-opened.

During the financial year 2021–22, AFP's Professional Standards received 71 complaints relating to ACT Policing, resulting in 127 alleged conduct breaches<sup>5</sup> being recorded.

#### TABLE 5.1: ALLEGED COMPLAINTS RECORDED DURING 2021-22, BY SOURCE

Source	Total complaints	Percentage
Member of the public	38	53.52%
Reporting another AFP member	33	46.48%
Total	71	100.00%

#### TABLE 5.2: ALLEGED CONDUCT BREACHES RECORDED DURING LAST FOUR YEARS, BY CATEGORY<sup>6</sup>

All ACT Policing breaches	2018–19	2019–20	2020–21	2021–22
Category 1	82	68	34	44
Category 2	69	42	50	39
Category 3	49	47	47	30
Corruption issues	16	11	16	14
Total	216	168	147	127

<sup>5</sup> Conduct breaches are individual issues identified within a complaint. Multiple breaches may be applied when two or more conduct issues are identified from information supplied by a complainant or when two or more members are subject to a complaint.

<sup>6</sup> Part V of the *Australian Federal Police Act 1979* defines the categories of conduct. Category 1 is the least serious category and predominantly relates to customer service breaches. Category 2 is minor misconduct and Category 3 is serious misconduct. Corruption issues are referred to the Australian Commission for Law Enforcement Integrity (ACLEI).

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## Non-compliance with Body Worn Camera Governance

As at 1 July 2022, for the 2021–22 year no complaints regarding the use of, or failure to use, a Body Worn Camera by any ACT Policing member were received by Professional Standards. Further to this, no complaints were received involving the non-compliance or governance breaches against mandatory Body Worn Camera use, based on the requirements under the *Crime (Surveillance Devices) Act 2010* (ACT) or the 2022 Crimes (Surveillance Devices) Body-worn Cameras Guidelines Disallowable Instrument.

All ACT Policing breaches	Established	Not established	Discretion not to proceed <sup>9</sup>	Withdrawn
Category 1	4	32	4	0
Category 2	25	29	5	0
Category 3	9	43	9	1
Corruption issues	0	15	5	0
Total	38	119	23	1

#### TABLE 5.3: FINALISED CONDUCT BREACHES<sup>7</sup> DURING 2021–22, BY CATEGORY<sup>8</sup>

<sup>7</sup> Includes breaches submitted before 1 July 2021.

<sup>8</sup> This table only includes matters where the case was finalised. This table includes matters reported before 1 July 2018.

<sup>9</sup> Section 4oTF of the AFP Act sets out the circumstances under which the Commissioner may decide to take no further action in relation to a conduct issue (discretion not to proceed). These circumstances include when appropriate action has already been taken or further investigation is determined to be not warranted or the alleged issue took place more than 12 months before reporting.

#### TABLE 5.4: FINALISED ESTABLISHED CONDUCT BREACHES DURING 2021-22

Conduct breach	Number established
Inappropriate Behaviour/Conduct	7
Due Care/Diligence Failure	4
Not Specified <sup>10</sup>	4
CO3 <sup>11</sup> non-Serious Nature	2
Drug Misconduct	2
Failure to Act	2
Inappropriate Behaviour/Conduct Serious	2
Information Access	2
CO3 <sup>11</sup> Fail Secure Ammunition/Accoutrements	1
CO3 <sup>11</sup> with Injury	1
Conflict of Interest	1
Discourtesy	1
Driving Misconduct	1
Fail to Comply with Direction	1
Harassment	1
Information Misuse	1
Information Release	1
Prescribed Concentration of Alcohol	1
Property Holding Failure	1
Property Misconduct	1
Unreasonable Delay	1
Total	38

11 AFP Commissioner's Order on operational safety (CO3).

<sup>10 &#</sup>x27;Not specified' breaches relate to complaints submitted prior to the incident description field becoming available for use.

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### **Timeliness of Complaints**

Timeliness benchmarks are applied to Category 1–3 complaints. The benchmarks are: 42 days for Category 1 matters (if not informally resolved within five business days), 66 days for Category 2 matters, and 256 days for Category 3 matters. Corruption issues fall under the *Law Enforcement Integrity Commissioner Act 2006* (Cth) and are not subject to a timeliness benchmark.

Finalised ACT Policing complaints	Number of complaints	Average run time (days)	Median run time (days)	% within benchmark	% exceeding benchmark
Category 1	27	43	40	63%	37%
Category 2 <sup>14</sup>	28	303	93	35.7%	64.3%
Category 3	29	261	220	55.2%	44.8%
Corruption issues	14	444	359	Not applicable	Not applicable
Total	98	23915	10916	-	-

#### TABLE 5.5: AVERAGE AND MEDIAN<sup>12</sup> RUN TIME OF FINALISED COMPLAINTS 2021-22<sup>13</sup>

- 12 Median (50<sup>th</sup> percentile) is the middle number in a sorted ascending or descending list of numbers. Median can be more descriptive of a data set than the average. The median can be used as opposed to average, where there are outliers in the set of numbers that might skew the average of the values. For example, an extremely long investigation or an extremely short investigation can inadvertently significantly skew the average.
- 13 Investigation of conduct breaches may span financial years from reporting stage to finalisation.
- 14 One Category 2 complaint that was originally submitted in 2008 (and finalised during a previous financial year), was re-opened and re-finalised during the 2021-22 financial year period. This was done to correct an administrative error and has significantly affected the average run time calculation for finalised category 2 complaints and the overall finalised run time average values.
- 15 Indicates the average run time of all complaints, i.e. this calculation is not an average of an average.
- 16 Indicates the median run time of all complaints, i.e. this calculation is not the median of a median.

#### TABLE 5.6: COMPLAINTS ON HAND<sup>17</sup>, AS AT 1 JULY 2022

All ongoing ACT Policing complaints	Ongoing complaints	Within benchmark	Exceeding benchmark	1–30 days over	31–89 days over	90 days or more over
Category 1	4	2	2	1	1	0
Category 2	9	6	3	0	1	2
Category 3	15	10	5	0	1	4
Corruption issues	15	Not applicable	Not applicable	Not applicable	Not applicable	Not applicable
Total	43	18 <sup>18</sup>	<b>10</b> <sup>16</sup>	1	3	6

# TABLE 5.7: NUMBER OF INFORMAL COMPLAINTS REPORTED TO THE ACT COMPLAINTS MANAGEMENT TEAM (CMT) 2021–22

All ACT CMT complaints

Informal complaints reported to the ACT CMT in 2021–22

139

<sup>17</sup> This table includes all complaints recorded on the AFP's Complaint Recording and Management System where the investigation is yet to be finalised and relates to a member of ACT Policing.

<sup>18</sup> Corruption issues are not subject to a timeliness benchmark

#### TABLE 5.8: NUMBER OF VICTIMS' RIGHTS RELATED COMPLAINTS REPORTED 2021-22

Victims' rights-related o	Victims' rights-related complaints					
Statement of how many complaints were made to the agency within the year	28					
For each written	14C Respectful engagement with victims	23				
complaint, the right in relation to which the	14D Respectful engagement with child victims	4				
complaint was made <sup>19</sup>	14E Contact with victims	12				
	14F Victims' privacy	1				
	15(1) Referral of victims to support services	5				
	15A Provision of aids or adjustments to victims	1				
	15D/18C Tell victims about administration of justice processes	3				
	15F Tell victims about victim impact statement	1				
	18D/18E Victims may make victims' rights complaints and justice agencies must deal with them	1				
	16A Update victims about status of investigations	12				
For each written complaint, whether the agency resolved the complaint	22					

5

<sup>19</sup> Some victims' rights-related complaints relate to multiple sections of the Victims' Rights Charter, therefore the overall number of rights may be higher than the overall number of complaints.

# **Trends Analysis**

### Alleged Complaints and Conduct Breaches Submitted

Compared to 2020–21, ACT Policing has seen a 14.46 per cent decrease in the total number of complaints Professional Standards received relating to ACT Policing members (83 to 71) during the 2021–22 year. The source of the complaints received in 2021–22 from a Member of the Public (38) remained relatively consistent when compared with the 2020–21 year (39). The number of complaints made by another AFP member decreased by 23.3 per cent during the 2021–22 year compared to the 2020–21 year (43 to 33). There were no self-reported complaints relating to members of ACT Policing during the 2021–22 year.

Compared to 2020–21, ACT Policing have seen a 13.6 per cent decrease in total alleged conduct breaches (147 to 127) during 2021–22, and a 41.2 per cent decrease since the 2018–19 year (216 to 127).

**Category 1** — ACT Policing have seen an increase of 29.4 per cent in alleged Category 1 breaches compared to the previous year (34 to 44). The alleged Category 1 breaches submitted in the 2021–22 year are 46.3 per cent lower than the alleged Category 1 breaches submitted in the 2018–19 year (82 to 44).

**Category 2** — Compared to the 2020–21 year, there was a decrease of 22 per cent in the number of alleged Category 2 breaches submitted (50 to 39). The alleged Category 2 breaches submitted in the 2021–22 year are 43.5 per cent lower than the alleged Category 2 breaches submitted in the 2018–19 year (69 to 39). Of the last four years, the 2021–22 year had the lowest number of all Category 2 breaches submitted.

**Category 3** — Compared to the 2020–21 year, ACT Policing have seen a 36.2 per cent decrease in the number of alleged Category 3 breaches submitted (47 to 30). The alleged Category 3 breaches submitted in the 2021–22 year are 38.8 per cent lower than those submitted in the 2018–19 year (49 to 30). Over the last four years, the number of alleged Category 3 breaches submitted has gradually declined (49, 47, 47, 30).

**Corruption Issues** — ACT Policing have seen a decrease of 12.5 per cent in alleged corruption issues submitted compared to 2020–21 year (16 to 14). Overall the number of alleged corruption issues submitted across the last four years has remained relatively consistent (16, 11, 16 and 14 respectively).

The topmost alleged breaches submitted against ACT Policing members were:

Category 1

- Discourtesy
- Failure to Act
- Inadequate Service

5

#### Category 2

- Due Care/Diligence Failure
- CO3<sup>11</sup> Non-serious Nature
- Fail to Comply with Procedure

#### Category 3

- Information Access
- Neglect of Duty
- Criminal Misconduct

### Finalised complaints and conduct breaches

In 2021–22, 98 complaints (181 conduct breaches) were finalised. This is an increase of two complaints and a decrease of six breaches finalised compared to the 2020–21 year.

The percentage of finalised complaints within the defined benchmarks for Category 1–3 complaints was 51 per cent (43 of the 84 complaints). The remaining 14 finalised corruption issues fall under the Law Enforcement Integrity Commissioner Act 2006 (Cth) and are not subject to a timeliness benchmark.

In the 2021–22 year, finalised Category 1–4 conduct breaches resulted in the following conduct breach findings:

- 21.2 per cent (38) Established
- 66.5 per cent (119) Not Established
- 12.8 per cent (23) Discretion Not to Proceed
- 0.6 per cent (1) Withdrawn.

The percentage of Established Category 1–4 conduct breaches finalised in 2021–22 increased 52 per cent compared to the 2020–21 year (25 to 38). While the percentage of Not Established Category 1–4 conduct breaches finalised during the same period decreased by 11.2 per cent (134 to 119). The overall number of conduct breaches that were finalised within the same year, and had a finding of Discretion Not to Proceed or Withdrawn, stayed relatively consistent with the previous year.

To maintain proper oversight and ensure AFP complaint investigations maintain integrity and fairness in practice and process, the Commonwealth Law Enforcement Ombudsman undertakes a review of randomly selected complaint investigations every year. ACT Policing and the AFP work closely with the Commonwealth Law Enforcement Ombudsman to adopt the principles of best practice for complaint management.

### **Established matters**

The number of established conduct breaches has fluctuated across the last four financial years (range of 25 to 43). In 2018–19 and 2019–20 established Category 2 conduct breaches represented the highest portion of established breaches for each year (46.51 per cent and 55.81 per cent respectively), while in 2020–21 Category 2 and Category 3 conduct breaches both represented 36 per cent of established breaches each, the highest portions of established conduct breaches by category for that year. Of the 38 established breaches in 2021–22, 25 of those were Category 1–4 conduct breaches, which represent 65.79 per cent of all established breaches is notably higher in 2021–22 than previous years, it is consistent with Category 2 established conduct issues being the highest portion, or equal to the highest portion of established breach conduct categories across the last four financial years.

In the 2021–22 year, 44.64 per cent of the finalised Category 2 conduct breaches had a finding of established, compared to 34.78 per cent in the previous year. In the 2021–22 year, 14.52 per cent of finalised Category 3 conduct breaches had a finding of established, compared to 18.91 per cent in the previous year. In the 2021–22 year, there were 75 per cent (15) not established and, 25 per cent (5) Discretion Not to Proceed<sup>9</sup> corruption issues; and positively, there were no established corruption issues.

The most prevalent established conduct breached in the 2021-22 financial year was Inappropriate Behaviour/Conduct (7). This is an increase of two from the five recorded in 2020-21 (5 to 7).

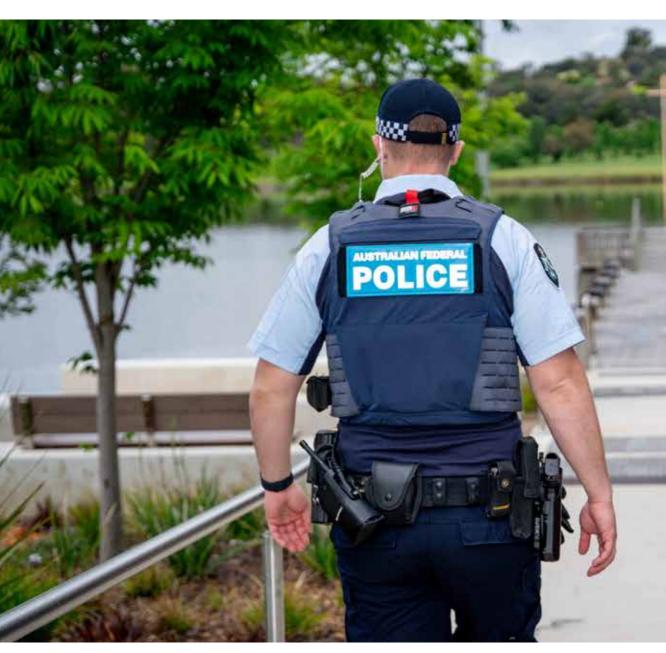
As outlined in the Statement of Intent dated 18 December 2020,<sup>20</sup> Commissioner Kershaw set a target of Category 1–4 established Professional Standards breaches to be less than 3.1 per 100 staff members. ACT Policing are not within this target, resulting in 4.06<sup>21</sup> established Category 1–4 conduct breaches per 100 staff members.<sup>22</sup> The breakdown of established Category 1 and 2 conduct breaches per 100 staff is 3.09,<sup>20</sup> and the breakdown of established Category 3 conduct breaches per 100 staff is 0.96.<sup>20</sup>

 $_{\rm 20}~$  The AFP Commissioner's Statement of Intent, 18 December 2020.

<sup>21</sup> Calculation is based on staffing figures provided by ACT Policing Ministerial on 8 July 2022 (937 headcount).

<sup>22</sup> One staff member can be responsible for multiple established breaches.





# 6 Use of Force

IN FEDERAL

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USTRA



All AFP members including those in ACT Policing are governed by AFP Commissioner's Order 3 (CO3) in the application of use of force principles. CO3 articulates mandatory compliance requirements in reporting and training.

All police members receive use of force training, during which the principles of communication and conflict de-escalation are emphasised as alternatives to the use of physical force. Police members are required to complete these use of force qualifications annually.

In all cases where members use force that is not a routine use of force the officer must, as soon as practical, submit a use of force report. 'Use' is defined with respect to the type of force used, which is as follows:

- Firearm, conducted electrical weapon (CEW) or chemical agent (OC Spray) or extended range impact weapon:
  - » drawing
  - » aiming
  - » discharging
- Baton:
  - » raising with the intention to strike or gain compliance
  - » striking a person
- Shield:
  - » striking a person with any part of the shield
- Police dog:
  - » directed intentional deployment at a person with the intention to gain compliance whether or not the police dog bites the subject
  - » defence of itself, handler or any other person
- Pyrotechnic device:
  - $\,\,{}^{\,\,}$  » discharging the device so that concussive force, light, sound or any combination of these is emitted against another person^{23}
- Long range audio device:
  - » Emitting sound from the device against another person to gain subject control.<sup>23</sup>

<sup>23</sup> This use of force option is available to Specialist Protective Services only.

Routine use of force means the following uses of force performed as part of an AFP appointee's operational duties:

- compliant escort or restraint holds (including to effect an arrest)
- compliant handcuffing
- compliant search of a person
- force to enter a building, vehicle, vessel, or other secured area to search, recover, seize or arrest, where there is no application of force against a person.

Spithoods are a restraint used to prevent a person in custody from spitting at or biting officers.

Routine uses of force or verbal commands which do not involve the application of use of force options are not reportable. The circumstances of each routine use of force incident event must be recorded within the relevant PROMIS case.

All use of force reports are assessed for compliance with CO<sub>3</sub> by the officer's supervisor. When reviewing the report the supervisor must identify, address and report to Professional Standards (PRS) any suspected misconduct issues arising from the reportable use of force incident. In addition, the Ombudsman can, and does, enquire as to use of force incidents and is empowered to make recommendations for the ongoing transparency of use of force recording and reporting processes.

The principles of negotiation, communication and de-escalation are always emphasised as being primary considerations prior to using physical force. Governance and oversight arrangements are in place to assure the community that any use of force is applied appropriately.

Table 6.1 summarises the number of use of force reports submitted by ACT Policing. During the 2021–22 reporting year, the number of use of force reports submitted by ACT Policing increased 14.6 per cent when compared to the previous year.

	2020–21 <sup>24</sup>	2021–22	Percentage Change (%)
Baton	22	36	63.6%
Chemical Agent	90	154	71.1%
Conducted Electrical Weapons	329	344	4.6%
Firearm	31	49	58.1%
Handcuffs	621	670	7.9%
Total	1,093	1,253	14.6%

#### TABLE 6.1: USE OF FORCE REPORTS SUBMITTED BY ACT POLICING

24 2020–21 was COVID-19 impacted which resulted in less people attending events over this period.



# 7 Staffing Profile



Staffing Profile

7

ACT POLICING

Recognising the unique stressors and threats associated with policing as a profession, the health and wellbeing of members continues to be a strong focus for ACT Policing. Funded by the AFP, over the 2021–22 financial year the AFP Police Health Model known as SHIELD has been implemented within ACT Policing. SHIELD is a new way of delivering health and wellbeing services to members with a strong focus on education, prevention and early intervention.

The commencement of SHIELD services in ACT Policing has seen the addition of new clinicians to support ACT Policing members, including a registered nurse, Physiotherapist, Health and Fitness Advisor, Social Worker and the services of a Medical Officer.

These clinicians enhance support services that are already available to ACT Policing members, including dedicated injury prevention and management specialists. There are also three dedicated Welfare Officers and two dedicated psychologists to provide both proactive and responsive support and services. This includes support after critical incidents, assistance with workplace or personal matters, and as an initial point for the provision of further support. Support is available 24/7 via on-call arrangements.

ACT Policing reports on members by headcount and Full-time Equivalent (FTE). Headcount is the number of ACT Policing members as at 30 June 2022. FTE figures are reported as an average over the full financial year and exclude members who are classified 'inoperative unpaid' (members who are on leave and not being paid by ACT Policing)<sup>25</sup>. The reporting of average FTE provides the most accurate reporting of resourcing across the year.

In line with the Purchase Agreement, ACT Policing's FTE is supplemented by the enabling services of the AFP. In 2021–22, 203 nominal FTE were purchased to support ACT Policing under the enabling services model. This notional FTE of sworn and professional members represents the services provided by the broader AFP in the delivery of community policing services to the ACT. Examples of such services include the Specialist Response Group, Forensics and Professional Standards. Reported FTE figures are higher than the reported headcount due to the inclusion of these enabling FTE.

The enabling FTE of 203 excludes ACT Policing members conducting Commonwealthfunded duties and SHIELD services, as these are not reflected in any of the reported headcount figures.

As at 30 June 2022, there were a total of 937 members within ACT Policing, of which 4.38 per cent identify as First Nations peoples, an increase from 3.93 per cent in 2020–21. This is in line with ACT Policing's commitment to increasing its First Nations workforce, in accordance with the AFP Reconciliation Action Plan 2022–24, to achieve greater workforce diversity that is reflective of the community we serve.

<sup>25</sup> Prior to 2018-19, ACT Policing reported FTE as an actual figure as at 30 June.

Over a third of the total ACT Policing workforce were female (40.02 per cent), with females representing 30.82 per cent of the 691 sworn members in ACT Policing. This is an increase of 0.21 per cent from 30.61 per cent in 2020–21. ACT Policing had 53 police recruits commence in the 2021–22 financial year, of which 32.08 per cent were female.

Less than one per cent (0.96 per cent) of members identified as people with disability, which is a slight increase by 0.27 per cent compared to last year.

Employees aged between 25 and 44 account for 62.43 per cent of ACT Policing's workforce, with employees aged over 50 accounting for 18.68 per cent of the workforce.

The average length of service has increased to 10.03 years, compared to 9.61 years in 2020-21.

	Police	PSO	Unsworn	Other	Total
Average Full Time Equivalent (FTE) for 2021–22	677.51	13.06	218.97	203 <sup>26</sup>	1,112.54 <sup>27</sup>
Headcount at 30 June 2022	691.00	13.00	233.00		937.00

#### TABLE 7.1: AVERAGE FULL-TIME EQUIVALENT AND HEADCOUNT FOR 2021–22

#### TABLE 7.2: HEADCOUNT AS AT 30 JUNE 2022 BY GENDER

	Female	Gender X	Male	Total
Police	213	1	477	691
PSO	5	0	8	13
Unsworn	157	0	76	233
Percentage of workforce (based on headcount)	40.02%	0.11%	59.87%	100%

<sup>26</sup> AFP Enabling capability less Commonwealth funded FTE. This nominal FTE is comprised of a mix of sworn and professional roles.

<sup>27</sup> This figure represents ACT Government funded positions, which includes capability provided by the AFP.

Base Salary Group	Casual	Band 2	Band 3	Band 4	Band 5	Band 6	Band 7	Band 8 <sup>29</sup>	Executive Level <sup>30</sup>	SES <sup>31</sup>	Total
			S	WORN F	POLICE	OFFICE	ĒR				
Female	0	43	71	46	32	1	13	2	2	3	213
Gender X	0	0	1	0	0	0	0	0	0	0	1
Male	0	69	117	140	66	4	60	12	7	2	477
Subtotal	0	112	189	186	98	5	73	14	9	5	691
	UNSWORN STAFF										
Female	2	1	61	40	16	16	16	2	2	1	157
Male	1	1	34	14	5	12	5	0	3	1	76
Subtotal	3	2	95	54	21	28	21	2	5	2	233
	PSO STAFF										
Female	0	5	0	0	0	0	0	0	0	0	5
Male	0	7	1	0	0	0	0	0	0	0	8
Subtotal	0	12	1	0	0	0	0	0	0	0	13
Total	3	126	285	240	119	33	94	16	14	7	937

#### TABLE 7.3: ACT POLICING WORKFORCE COMPOSITION HEADCOUNT AS AT 30 JUNE 2022<sup>28</sup>

<sup>28</sup> This table details substantive positions only.

<sup>29</sup> Inspector level.

<sup>30</sup> Superintendent or Coordinator level.

<sup>31</sup> Chief Police Officer, Deputy Chief Police Officer, Commander Operations, Commander Investigations and Executive General Manager Corporate.

### TABLE 7.4: HEADCOUNT AS AT 30 JUNE 2022 BY EMPLOYMENT CATEGORY AND GENDER

Employment Category	Female	Gender X	Male	Total
Ongoing Full time	319	0	553	872
Ongoing Part time	49	1	5	55
Non-Ongoing Full time	5	0	2	7
Non-Ongoing Part time	0	0	0	0
Casual	2	0	1	3
Total	375	1	561	937

#### TABLE 7.5: AVERAGE LENGTH OF SERVICE BY GENDER

	Female	Gender X	Male	Total
Average years of service	9.40 years	0.0	10.47 years	10.03 years

### TABLE 7.6: HEADCOUNT AS AT 30 JUNE 2022 BY DIVISION/BRANCH

Division /Branch	Headcount
Office of the Chief Police Officer	3
Office of the Deputy Chief Police Officer	
Office of Deputy Chief Police Officer	3
Employee Welfare	3
Commander Investigations	
Office of Commander Investigations	3
Communications	79
Criminal Investigations	112
Intelligence	79
Judicial Operations	77
SAPR 15 Review Team	2
Commander Operations	
Office of Commander Operations	2
Family Violence & Vulnerable People	64
North District	188
South District	126
Road Policing and Emergency Management & Planning	57
Executive General Manager – Corporate	
Executive General Manager Corporate	3
Communications & Government Relations	21
Financial & Commercial	28
Policing Futures	4
Human Resources	21
Legislation & Governance	11
Inoperative Pool	51
Total	937

Division/Branch	Ongoing	Non-Ongoing <sup>32</sup>	Casual <sup>33</sup>	TOTAL
Office of the Chief Police Officer	3			3
Office of the Deputy Chief Police Officer				
Office of Deputy Chief Police Officer	3			3
Employee Welfare	3			3
Commander Investigations				
Office of Commander Investigations	3			3
Communications	70	7	2	79
Criminal Investigations	112			112
Intelligence	79			79
Judicial Operations	77			77
SAPR 15 Review Team	2			2
Commander Operations				
Office of Commander Operations	2			2
Family Violence & Vulnerable People	64			64
North District	188			188
South District	126			126
Road Policing and Emergency Management & Planning	57			57
Executive General Manager – Corporate				
Executive General Manager Corporate	3			3
Communications & Government Relations	20		1	21
Financial & Commercial	28			28
Policing Futures	4			4
Human Resources	21			21
Legislation & Governance	11			11
Inoperative Pool	51			51
Total	927	7	3	937

### TABLE 7.7: HEADCOUNT AS AT 30 JUNE 2022 BY DIVISION/BRANCH AND EMPLOYMENT TYPE

33 Where an employee is engaged on a casual basis to do work that is intermittent or irregular in nature.

<sup>32</sup> A contract of employment that is made for a specific period of time.

#### TABLE 7.8: HEADCOUNT AS AT 30 JUNE 2022 BY AGE GROUP AND GENDER

Age Group	Female	Gender X	Male	Total
Under 25	30		22	52
25 – 29	82		73	155
30 - 34	54	1	103	158
35 - 39	61		93	154
40 - 44	44		74	118
45 - 49	39		86	125
50 - 54	38		63	101
55 - 59	14		30	44
60+	13		17	30
Total	375	1	561	937

#### TABLE 7.9: HEADCOUNT AS AT 30 JUNE 2022 BY DIVERSITY<sup>34</sup>

	Headcount	Percentage of agency workforce (%)
First Nations People	41	4.38%
Culturally and Linguistically Diverse <sup>35</sup>	166	17.72%
People with Disability	9	0.96%

<sup>34</sup> This data has been captured using an optional self-reporting mechanism. As a result, this data may not accurately reflect the actual numbers of First Nations members, Culturally and Linguistically Diverse members, and people with Disability within the organisation.

<sup>35</sup> A culturally and linguistically diverse person is a person who was born overseas, has at least one parent born overseas or speaks a language other than English at home.





## 8 Financials



Under the Purchase Agreement between the ACT Government, Australian Federal Police and the Chief Police Officer, ACT Policing was appropriated \$194.872 million to deliver community policing services to the ACT for the 2021–22 financial year.

## **Financial Performance**

The following financial information is based on audited Financial Reports for 2020–21 and 2021–22.

Our fiscal decisions supported a strong financial position in 2021–22, with a small surplus of \$2.994 million (or 1.48 per cent).

## **Financial Analysis**

Total revenue received by the AFP for the provision of policing services to the ACT was \$202.428 million (including base appropriation, resources received free of charge and other revenue). This represented an increase of \$15.390 million compared with the previous financial year (2020–21). The increase largely resulted from additional funding for initiatives which included:

- \$1.629 million for the Police Services Model
- \$2.4 million for COVID-19 Compliance
- \$2.773 million for ACT Policing Enabling
- \$4.197 million for the Radio Core
- \$0.975 million support for increasing financial pressures for core policing functions relating to ACT Policing's Forensics Medical Contract
- \$0.098 million for recurrent funding for the Drug and Alcohol Court.

An additional amount was received through the Treasurer's Advance:

▶ \$4.587 million for ACT Policing Specialist Protection Services Resources.

The increase is partially offset by:

Rollover of appropriation for Police Services Model \$1.133 million.

Total expenses amounted to \$199.435 million which is an increase of \$13.991 million compared to the 2020–21 financial year. The increased expenditure relates to new and additional budget initiatives funded through the ACT Government budget process, including enabling expenses, increase in mobility platform and radio core funding of \$4.478 million. The Police Services Model contributed to the increase in Employee Expenses of \$4.339 million compared to the 2020–21 financial year.

Annual financial statements for the reporting period, accompanied by the Auditor-General's independent audit report, can be found at Appendix 1: Financial statements.

## Asset Management

### **Assets Managed**

Many of the facilities and infrastructure used by ACT Policing are owned by the ACT Government. Asset management for the facilities and infrastructure is the responsibility of the Justice and Community Safety Directorate, supported by ACT Policing.

Table 8.1 shows the assets managed by ACT Policing. As at 30 June 2022, the total value was \$8.600 million.

Total value of assets managed as at 30 June 2022	\$8.600 million
Built property assets	ACT Policing is housed within nine facilities, seven of which are owned by the ACT Government. The remaining two facilities are leased by the AFP.
Land	N/A
Infrastructure (e.g. roads, bridges, traffic signals)	N/A
Urban parks	N/A
Other	For more information see annual reports of the Australian Federal Police and ACT Justice and Community Safety Directorate.

### TABLE 8.1: ASSETS MANAGED BY ACT POLICING

### Asset Maintenance and Update

Separate to facilities, ACT Policing conducted a number of capability asset upgrades and replacements throughout 2021–22. These included two additional CCTV trailers, drones, new radio core, crashed vehicle hoist for the new Road Policing facility, deployment of automatic number plate recognition mobile cameras and upgrade of police equipment.

Capability replacement, upgrades and repairs, and maintenance support positive outcomes for ACT Policing and the wider community through maintaining high standards of equipment, safety and technical advancement.

### Accommodation

In accordance with Policing Arrangement and Purchase Agreement, the ACT Government is responsible for the provision of appropriate facilities and associated infrastructure for the provision of policing services by the AFP. ACT Government provides 7 of the 9 sites occupied by ACT Policing which includes 5 police stations. ACT Policing employs 937 members (headcount) occupying 26,022 square metres as detailed in Table 8.2.

### TABLE 8.2: ASSET MAINTENANCE

Building name/type	Area occupied (m <sup>2</sup> )
Winchester Police Centre	6,250
Belconnen Police Station	2,800
Traffic Operations Centre	1,600
Gungahlin Police Station	344
Tuggeranong Police Station	2,800
Woden Police Station	2,200
City Police Station	4,200
Specialist Response Group complex (leased)	1,800
Exhibit Management Centre (leased)	4,028

## **Capital Works**

Four capital works projects were completed across ACT Policing sites during the reporting period. Details of the completed works are presented in the following tables.

### TABLE 8.3: COMPLETED WORKS PROJECTS 2021-22

New Works Project 1	
Project	ACT Policing Refurbishment of Facilities
Description	Upgrade of Intelligence office
Business unit	Winchester Police Centre
Estimated completion date	June 2022
Original project value	\$372,279.33
Current year expenditure	\$372,279.33
Prior year expenditure	0
Total expenditure to date	\$372,279.33
Financially completed	Yes
Comments	Refurbishment of ageing facilities with a design to accommodate additional staff members. Upgrades included building works to create additional offices, cabling, breakout areas and meeting room, sit/stand desks, new paint, carpet and blinds.

New Works Project 2	
Project	ACT Policing Refurbishment of Facilities
Description	Upgrade of Criminal Investigations area (CI)
Business unit	Winchester Police Centre
Estimated completion date	June 2022
Original project value	\$140,640.59
Current year expenditure	\$140,640.59
Prior year expenditure	0
Total expenditure to date	\$140,640.59
Financially completed	Yes
Comments	Refurbishment of ageing facilities with a design to accommodate additional staff members. Upgrades included building works to create additional offices, cabling, sit/stand desks, new paint, carpet and blinds.

New Works Project 3	
Project	ACT Policing Refurbishment of Facilities
Description	Upgrade of Criminal Investigations area (SACAT)
Business unit	Winchester Police Centre
Estimated completion date	June 2022
Original project value	\$167,450.92
Current year expenditure	\$167,450.92
Prior year expenditure	0
Total expenditure to date	\$167,450.92
Financially completed	Yes
Comments	Refurbishment of ageing facilities with a design to accommodate additional staff members. Upgrades included building works to create additional offices, sit/stand desks, new paint, carpet and blinds.

New Works Project 4	
Project	ACT Policing Refurbishment of Facilities
Description	Upgrade to the existing carers room to accommodate both a carers room and consultation room.
Business unit	Winchester Police Centre
Estimated completion date	June 2022
Original project value	\$66,886.00
Current year expenditure	\$66,886.00
Prior year expenditure	0
Total expenditure to date	\$66,886.00
Financially completed	Yes
Comments	Refurbishment to accommodate a carers room and consultation room. Upgrades included building works, placement of a sink in each room, cabling, glass office fronts and glass doors, sit/stand desks, new paint and flooring.

## **Government Contracting**

As a Commonwealth agency, ACT Policing complies with the *Public Governance, Performance and Accountability Act 2013* (Cth). ACT Policing applies the Commonwealth Procurement Rules when procuring property and services, through the Commissioner's financial instructions.

### **Government Procurement Policies**

Under Commonwealth Procurement Rules, the AFP is required to undertake the following in relation to procurements:

- Publish all open approaches to the market on AusTender
- Require procurements valued at \$80,000 or more to be conducted through open approaches to the market (select tendering and direct sourcing for procurements valued at \$80,000 or more are only allowed in limited circumstances) and,
- Report the details of all awarded procurement contracts and purchases valued at \$10,000 or more on AusTender within six weeks of the AFP entering into the arrangement.

The AusTender website can be accessed at www.tenders.gov.au.

### Procurements Exempted from Quotation and Tender Threshold

ACT Policing operates within the Public Governance, Performance and Accountability Framework. For more details please see the **AFP Annual Report** (<u>www.afp.gov.au</u>).

### **Construction Grants and Social Procurement**

ACT Policing did not issue any construction grants or engage in any social procurement activities during the 2021–22 reporting period.



# Appendices

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## Appendix 1: Financial Statements





#### INDEPENDENT AUDITOR'S REPORT

To the Chief Police Officer for the Australian Capital Territory (ACT)

#### Opinion

In my opinion, the financial statements of the Australian Federal Police (AFP) for Australian Capital Territory (ACT) Policing for the year ended 30 June 2022 give a true and fair view of its financial performance for the year then ended in accordance with the accounting policies described in Note 1 to the financial statements.

The financial statements of the AFP for ACT Policing, which I have audited, comprise the following:

- Statement by the Chief Police Officer for the ACT and the Chief Financial Officer;
- Income Statement for the year ended 30 June 2022; and
- Notes to the financial statements, comprising a summary of significant accounting policies and other explanatory information.

#### Basis for opinion

I conducted my audit in accordance with the Australian National Audit Office Auditing Standards, which incorporate the Australian Auditing Standards. My responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of my report. I am independent of ACT Policing in accordance with the relevant ethical requirements for financial statement audits conducted by the Auditor-General and his delegates. These include the relevant independence requirements of the Accounting Professional and Ethical Standards Board's APES 110 *Code of Ethics for Professional Accountants (including Independence Standards)* (the Code) to the extent that they are not in conflict with the *Auditor-General Act 1997*. I have also fulfilled my other responsibilities in accordance with the Code. I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Emphasis of Matter - basis of accounting

Without modifying my opinion, I draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements have been prepared for the purpose of fulfilling the financial reporting responsibilities of the Chief Police Officer for the ACT under the terms of the AFP's Policing Arrangement with the ACT Government. As a result, the financial report may not be suitable for another purpose.

#### Chief Police Officer for the ACT's responsibility for the financial statements

The Chief Police Officer for the ACT is responsible for the preparation of financial statements that give a true and fair view and that comply with Australian Accounting Standards to the extent described in Note 1. The Chief Police Officer for the ACT is also responsible for such internal control as they determine is necessary to enable the preparation of financial statements that give a true and fair view and that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, the Chief Police Officer for the ACT is responsible for assessing the ability of ACT Policing to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless the Chief Police Officer for the ACT either intends to liquidate the entity or to cease operations, or have no realistic alternative but to do so.

GPO Box 707, Canberra ACT 2601 38 Sydney Avenue, Forrest ACT 2603 Phone (02) 6203 7300

#### Auditor's responsibilities for the audit of the financial statements

My objective is to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes my opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with the Australian National Audit Office Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with the Australian National Audit Office Auditing Standards, I exercise professional judgement and maintain professional scepticism throughout the audit. I also:

- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
  error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is
  sufficient and appropriate to provide a basis for my opinion. The risk of not detecting a material
  misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion,
  forgery, intentional omissions, misrepresentations, or the override of internal control;
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are
  appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of
  the entity's internal control;
- evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Chief Police Officer for the ACT;
- conclude on the appropriateness of the Chief Police Officer for the ACT's use of the going concern basis
  of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to
  events or conditions that may cast significant doubt on the entity's ability to continue as a going concern. If
  I conclude that a material uncertainty exists, I am required to draw attention in my auditor's report to the
  related disclosures in the financial statements or, if such disclosures are inadequate, to modify my opinion.
  My conclusions are based on the audit evidence obtained up to the date of my auditor's report. However,
  future events or conditions may cause the entity to cease to continue as a going concern, and
- evaluate the overall presentation, structure and content of the financial statements, including the
  disclosures, and whether the financial statements represent the underlying transactions and events in a
  manner that achieves fair presentation.

I communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that I identify during my audit.

Australian National Audit Office

1 Curge

Jodi George Senior Executive Director Delegate of the Auditor-General

Canberra 12 September 2022

### AUSTRALIAN FEDERAL POLICE

### ACT POLICING

### FINANCIAL STATEMENTS

For the Year Ended 30 June 2022

### CONTENTS

Certification of the Financial Statements Income Statement Notes to the Income Statement

### AUSTRALIAN FEDERAL POLICE

### ACT POLICING 2021-22

### STATEMENT BY THE CHIEF POLICE OFFICER FOR THE ACT AND THE CHIEF FINANCIAL OFFICER

#### CERTIFICATION

In our opinion, the attached financial statements for the year ended 30 June 2022 are based on properly maintained financial records and give a true and fair view of the matters required by the Policing Arrangement between the Minister for Justice (now Minister for Home Affairs) of the Commonwealth and the Australian Capital Territory Minister for Police and Emergency Services for provision of Police Services to the ACT.

Signed

Date: 2 September 2022

Neil Gaughan APM Chief Police Officer for the ACT Signed

Date: 12 September 2022

Paul Wood Chief Financial Officer

### ACT Policing Income Statement For the Year Ended 30 June 2022

2020-21 Actual \$'000		Note	2021-22 Budget \$'000	2021-22 Actual \$'000
	REVENUE	1d		
179,888 5,830 1,320 187,038	Justice and Community Safety Directorate Base Appropriation Resources Received Free of Charge Other Revenue Total Revenue EXPENSES	3	196,005 5,947 1,283 <b>203,235</b>	194,872 6,039 1,517 202,428
120,450 29,291 26,563 3,310 5,830 185,443	Employee Expenses Enabling Expenses Administrative Expenses Depreciation and Amortisation Resources Received Free of Charge <b>Total Expenses</b>	4 5 7 3	129,111 36,070 29,100 3,007 5,947 <b>203,235</b>	124,789 36,070 29,551 2,985 6,039 199,434
1,595	Operating (Deficit)/Surplus		-	2,994

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### (a) Basis of Preparation of the Financial Statements

The Income Statement has been prepared in accordance with the format provided by ACT Justice and Community Safety Directorate. This is a special purpose statement and is prepared under the terms of the Policing Arrangement between the Minister for Justice (now Minister for Home Affairs) of the Commonwealth and the Australian Capital Territory Minister for Police and Emergency Services.

Revenue and Expenses have been extracted from the Financial Statements prepared by the Australian Federal Police (AFP) for the financial year 2021-22.

The Financial Statements of AFP have been prepared in accordance with:

- Public Governance, Performance and Accountability (Financial Reporting) Rule 2015; and
- Australian Accounting Standards and Interpretations issued by the Australian Accounting Standards Board that apply for the reporting period.

The ACT Policing Income Statement is presented in Australian dollars and values have been rounded to the nearest

#### (b) Enabling Expenses

The AFP and ACT Justice and Community Safety Directorate (JaCS) undertook a joint review of enabling services. The methodology for the price of "Enabling Expenses" in Note 5 was agreed between the AFP and JaCS during 2021-22.

The enabling expenses shown in 2021-22 reflect the agreed rebased cost.

#### (c) Cost Allocation

The methodology utilised in preparation of notes 4 and 6 was primarily Activity Based Costing which utilised statistical analysis of individual Cost Centre activities to apportion costs across outputs. Job Costing was used where a direct relationship between an activity and output could be established.

#### (d) Revenue

Unless alternative treatment is specifically required by an accounting standard, revenues and expenses are recognised in the Income Statement when and only when the flow, consumption or loss of economic benefits has

Gains from disposal of non-current assets are recognised when control of the asset has passed to the buyer.

Base Appropriation represents amounts paid by the ACT Government to the AFP and on certification for the provision of policing services.

Under Section 74 of the Public Governance, Performance and Accountability Act 2013 certain receipts are deemed to be appropriated in accordance with that Act and can be applied to meet the costs of the associated activity. This includes the Policing Arrangement between the Minister for Home Affairs of the Commonwealth and the Australian

Resources received free of charge (RRFOC) are recorded as a revenue and expense in the Income Statement at fair value. The revenue and expense are separately disclosed under resources received free of charge. Goods or services that are received free of charge are only recorded in the Income Statement if they can be reliably measured and would have been purchased if not provided free of charge.

#### (e) Comparative Figures

Comparative information has been disclosed in respect of the previous period for amounts reported in the Income Statement. Where the presentation or classification of items in the Income Statement are amended, the comparative amounts have been reclassified where practical. Where a reclassification occurs the nature, amount and reason for

#### NOTE 2. REMUNERATION OF AUDITORS

The Australian National Audit Office undertakes the audit of the ACT Policing's annual Income Statement and Statement of Performance at a fee to the AFP. These audits are undertaken as special purpose audits by arrangement. The fee for the annual Income Statement audit for 2021-22 is \$33,513 GST exclusive (2020-21: \$33,513) and the fee for the Statement of Performance for 2021-22 is \$33,513 GST exclusive (2020-21: \$33,513).

#### Australian Federal Police ACT Policing Notes to and Forming Part of the Income Statement For the Year Ended 30 June 2022

2020-21 Actual \$'000	NOTE	2021-22 Budget \$'000	2021-22 Actual \$'000
	3 Resources Received Free of Charge (RRFOC)		
	Revenue and Expense:		
5,670	ACT Government provision of Police Stations	5,865	5,840
	ACT Government Solicitor (ACTGS) legal services to ACT		
160	Policing	82	199
5,830	by the ACT Government as per Clause 4.5 of the Policing	5,947	6,039
	Arrangement between the Minister for Home Affairs of the Commonwealth and the Australian Capital Territory. Fair value is measured by an independently determined rental estimation.		
	ACTGS provides legal services to ACT Policing as indicated under the Agreement between the ACT Policie and Emergency Services, Australian Federal Police Commissioner and the Chief Police Officer for the ACT for the provision of policing services to the Australian Capital Territory. The value of services is calculated using the ACTGS hourly rates (based on cost recovery) for the lawyers who provided these services.		
	4 Employee Expenses		
93,197	Salaries	100,384	98,016
9,226	Overtime Expenses	9,429	10,212
15,070	Superannuation	16,255	15,794
731	Superannuation Productivity	727	751
1,984	Long Service Leave	2,117	(297)
242	Other Employee Expenses	199	313
120,450	Total Employee Expenses	129,111	124,789
	5 Enabling Expenses		
-	Chief of Staff	1,789	1,789
537	General Counsel	1,283	1,283
1,869	Finance & Commercial	1,766	1,766
5,650 1,524	Technology & Innovation Support Capability	7,344 2,874	7,344
12,384	Specialist Operations	11,384	11,384
3,805	People, Safety & Security	1,726	1,720
2,832	Workforce & Development	3,426	3,420
690	National Projects (Mobility)	4,478	4,478
29,291	Total Enabling Expenses	36,070	36,070
	6 Administrative Expenses		
5,573	Accommodation (excluding RRFOC)	5,783	6,755
5,747	Insurance .	5,955	5,949
3,692	Vehicle Costs	4,344	4,344
111	Repairs and Maintenance	253	255
11,439 26,563	Other Administrative Expenses Total Administrative Expenses	12,765 29,100	12,248
	7 Depreciation and Amortisation		
3,256	Plant and Equipment	2,959	2,969
53	Other Depreciation	48	16
3,310	Total Depreciation and Amortisation	3,007	2,985

## Appendix 2: Statement of Performance





#### INDEPENDENT AUDITOR'S REPORT

To the Chief Police Officer for the Australian Capital Territory (ACT)

#### Opinion

In my opinion, the Statement of Performance for the Australian Capital Territory (ACT) Policing for the year ended 30 June 2022 is prepared, in all material respects, in accordance with the ACT Policing Purchase Agreement and fairly represents the performance of ACT Policing for the year ended 30 June 2022.

I have audited the ACT Policing Statement of Performance for the year ended 30 June 2022. The Statement of Performance comprises a Certification by the Chief Police Officer for the ACT, statements of Performance Measures and Indicators of Effectiveness and Notes to the Statement of Performance. The audit did not examine the Notes to the Statement of Performance.

The Statement of Performance has been prepared under the 2021–22 Purchase Agreement between the ACT Minister for Police and Emergency Services, the Australian Federal Police Commissioner and the Chief Police Officer for the ACT for the provision of policing services to the ACT (the Purchase Agreement). The agreement specifies the performance measures to be reported. No opinion has been expressed on the relevance or appropriateness of the reported measures for evaluating the effectiveness or efficiency of ACT Policing.

The Statement of Performance is prepared under the terms of the AFP's Policing Arrangement with the ACT Government. As a result, the Statement of Performance may not be suitable for another purpose.

#### Basis for opinion

I conducted my audit in accordance with the Australian National Audit Office Auditing Standards, which incorporate the Australian Standard on Assurance Engagements ASAE 3000 Assurance Engagements other than Audits or Reviews of Historical Information and accordingly included such tests and procedures as I consider necessary in the circumstances.

I believe the audit evidence I have obtained is sufficient and appropriate to provide a basis for my opinion.

#### Responsibility of the Chief Police Officer for the ACT for the Statement of Performance

The Chief Police Officer for the ACT is responsible for the preparation and presentation of the Statement of Performance and the information it contains. This responsibility includes developing and maintaining internal controls relevant to the preparation of the Statement of Performance in accordance with the format and methodology provided in the Purchase Agreement.

#### Independence and Quality Control

I have complied with the independence requirements of the Australian National Audit Office, which incorporate the ethical requirements of the Australian accounting profession and applied Auditing Standard ASQC 1 Quality Control for Firms that Perform Audits and Reviews of Financial Reports and Other Financial Information, Other Assurance Engagements and Related Services Engagements in undertaking this assurance review.

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#### Auditor's responsibilities for the audit of the financial statements

My responsibility is to express a reasonable assurance opinion on the Statement of Performance as required under the Purchase Agreement for the policing services to the ACT. I have conducted an independent audit of the Statement of Performance in order to express an opinion on it to the Chief Police Officer for the ACT.

These standards require that I plan and perform the audit to obtain reasonable assurance as to whether the Statement of Performance is free of material misstatement in accordance with the Purchase Agreement. The audit procedures included examination, on a test basis, of evidence supporting figures and other disclosures in the Statement of Performance. These procedures have been undertaken to form an opinion as to whether, in all material respects, the Statement of Performance in respect of ACT Policing for the year ended 30 June 2022 as measured under the Purchase Agreement.

The procedures selected depend on my professional judgement, including identifying areas where there is a risk of material misstatement.

The audit opinion on the ACT Policing Statement of Performance has been formed on the above basis.

Australian National Audit Office

Jawrye

Jodi George Senior Executive Director Delegate of the Auditor-General

Canberra 12 September 2022

### **AUSTRALIAN FEDERAL POLICE**

### ACT POLICING 2021-2022

### STATEMENT BY THE CHIEF POLICE OFFICER FOR THE ACT

### CERTIFICATION

I certify that the ACT Policing Statement of Performance for the period 1 July 2021 to 30 June 2022 is prepared in accordance with the format of the Purchase Agreement between the ACT Minister for Police and Emergency Services and the Chief Police Officer for the ACT for the Provision of Policing Services to the ACT and is based on the Australian Federal Police records and related sources.

Signed

Date: 12 September 2022

Neil Gaughan APM Chief Police Officer for the ACT

#### STATEMENT OF PERFORMANCE

For the Year Ended 30 June 2022

In partnership with the community, create a safer and more secure Australian Capital Territory (ACT) through the provision of quality police services.

This will be achieved through three main areas of activity:

- · Reduce Crime;
- · Public Safety; and
- · Community and Partner Engagement.

#### OUTCOME: REDUCE CRIME

#### **Output: Crime Prevention and Reduction**

· Prevent or reduce crime and violence.

#### **Output: Criminal Investigations and Prosecutions**

- · Enhance response to and investigation of offences.
- · Effective and efficient support to the judicial process.

#### OUTCOME: PUBLIC SAFETY

#### **Output: Police Response**

· Responsiveness to calls and incidents taking into consideration public and police safety.

#### **Output: Public Order and Emergency Management**

- · Effective planning and management of major community events and public
- · Respond to emergencies and disasters.

#### **Output: Road Safety and Traffic Management**

 Collaborate with partner agencies to improve and promote road safety through education, innovation and targeted enforcement.

#### OUTCOME: COMMUNITY AND PARTNER ENGAGEMENT

#### **Output: Community Support and Whole-of-Government Collaboration**

- · Increase community confidence in police.
- · Increase support for early intervention and diversion.
- · Enhance and strengthen resilience of communities.

Performance Measures	Terget	Financial year result	% variation from terget	Provious financial year result (2020-21)	% variation from previous financial year	Target
	Red	uce Crime				
	Crime Preven	tion and Reduction				
<ol> <li>Number of offences against the person reported or becoming nown per 100,000 population.<sup>46</sup></li> </ol>	800 or less	001.0	0.2%	822.9	-2.6%	
. Number of offences against property reported or becoming nown per 100,000 population.*	6300 or less	3961.5	-52.3%	3905.7	1.4%	Ý
Control and contraction of the second s	d minel invenig	tions and Prosecu	siana:			
Percentage of offences against the person cleared."	72% or more	68.8%	-3.2%	65.5%	3.3%	
Percentage of offences against property cleared. <sup>9</sup>	13% or more	17.6%	2.0%	15.1%	1.5%	y
Percentage of briefs delivered to the DPP within the esignated smetrame."	75% or more	83.3%	8.3%	85.5%	-2.2%	×
Percentage of cases finalised by offence proved in court. <sup>940</sup>	62% or more	92.0%	10.0%	93.1%	-1.1%	
Percentage of cases offletwise resolved.***	5% or less	4.3%	-0.7%	3.2%	1.1%	
		Financial year	S variation	Previous financial year	% variation from previous	

Indicators of Effectiveness	Target	Financial year result*	S variation from target	financial year result (2020-21)	from previous financial year	Target?
and the second state of th	Redu	ce Crime	AND TO WANTED	Contraction in the second	Concentrative V	and the second
A. Percentage of persons who are concerned about becoming a viction of physical assault in a public place excluding sexual assault in the next 12 months. <sup>2014</sup>	National Average or Nos (35.3%)	29.4%	-6.9%	29,4%	0.0%	v
<ol> <li>Percentage of persons who are concerned about becoming a righm of sexual as sault in the next 12 months.<sup>914</sup></li> </ol>	less (12.9%)	12.076	-0.916	13.2%	-1.2%	Y
C. Percentage of persons who are concerned about becoming a richm of housebreaking in the next 12 months. <sup>not</sup>	National Average or Tees (55.2%)	65.0%	-0.116	58.5%	-1.5%	v
D. Percentage of persons who are concerned about becoming a victim of motor vehicle theft in the next 12 months. <sup>414</sup>	National Average or less (48.0%)	49.7%	1.6%	46.7%	3.0%	
E. Percentage of persons who feel safe when walking in their reighbourhood by themselves during the night <sup>wid</sup>	National Average or more (53.8%)	57.9%	4.1%	56.6%	13%	¥.
F. Percentage of persons who feet safe at home alone during he night <sup>will</sup>	National Average or more (\$9.0%)	91.0%	2.1%	91.6%	-0.6%	¥.
<ol> <li>Percentage of persons who perceive the following quality of ife issues to be a problem in their neighbourhood.<sup>414</sup></li> </ol>					· · · · · · · · · · · · · · · · · · ·	
speeding cars, dangerous or noisy driving	National Average or Jess (64 9%)	67.6%	2.7%	70.3%	-2.7%	*
* grafit/vandalism	10 10 10 10 10 10 10 10 10 10 10 10 10 1	1		÷		
ii loots/gangs	National Average or Jess (18.4%)	11,7%	-6.7%	11.2%	0.5%	v
<ul> <li>drunken/disorderly behaviour</li> </ul>	National Average or less (37.3%)	31.3%	-5.0%	32.0%	-0.7%	¥.

Performance Measures	Terget	Financial year result	% variation from target		% variation from previous financial year	Target?
Trakenty Contraction (Addis)	Pub	lic Salety	Contraction of the second	and the second se	C. SCHLOCKSCH.	
Statement of the statem	Pallo	interporter				
8. Response times for Priority One Incidents within 10 minutes	80% or more	76.6%	-3.4%	77.5%	-0.9%	
8. Response times for Priority Two incidents within 20 minutes	80% or more	70.6%	-9.4%	73.6%	-3.0%	
10. Response times for Priority Three Incidents: Where police attention or response is required. 	90% or mare	51.0%	4.0%	95.5%	-1.5%	۷
11* Percentage of 000 calls answered on first or second presentation:						
i) On first presentation	92% or more	88,7%	-3.3%	1		1.1
<ul> <li>On second presentation</li> </ul>	98% or more	\$5.4%	-1.6%		2	
Provide and the second s	this Order and I	mergancy Manag	Property in the second			
12*. Percentage of the community satisfied with police in dealing with public order problems.***						
13. Review and testing of arrangements for responding to ecovering from emergencies and disasters	Annually	NA	NA	102.0%	NA	Υ.
	Read Safety and	1 Traffic Masagem	unt			
14. Number of road crashes resulting in death per 100,000 copulation. <sup>16</sup>	4.2 or less	3.5	-17.2%	2.6	35.9%	
15. Number of road crashes resulting in injury per 100,000 population. <sup>54</sup>	180 or less	60.0	-05.6%	104.7	42.7%	

Indicators of Effectiveness	Torget	Financial year result	% variation from target	Previous financial year result (2020-21)	% variation from previous financial year	Targeti
	Publi	c Salety				
H. Percentage of persons who self-report to driving 10km per hour or more over the speed limit. ***	National Average or less (20.9%)	23.1%	2.3%	22.9%	0.2%	
. Percentage of persons who self-report to driving while not wearing a seatpolt.***	Netional Average or less (1.6%)	1.4%	-0.2%	0.7%	0.7%	γ.
<ol> <li>Percentage of persons who self-report to driving while suspecting they are over the prescribed alcohol limit.<sup>41,44</sup></li> </ol>	National Average or less (0.9%)	1.079	0.1%	1.0%	0.0%	Ni.
K. Percentage of persons who self-report to driving when using a mobile phone. <sup>414</sup>	National Average or Juse (11.8%)	12.3%	0.5%	10.4%	1.9%	

Performance Measures	Target	Financial year result	% variation from target	Previous financial year result (2020-21)		Target?
	Community and F					
	y support and Whe	fored downstremen	t Collaboratio	N:		
<ol> <li>Percentage of the community satisfied in general with services provided by police.<sup>44</sup></li> </ol>	Nellonal Average or more (76.8%)	76.3%	-0.5%	80.8%	4,5%	
17. Percentage of the community who have confidence in police **	National Average or more (79.1%)	82.0%	2.916	84.1%	-2.1%	¥
18. Percentage of eligible young people referred to restorative justice.**/*	100%	61%	-39.1%	77%	-16.2%	
19. Number of persons referred to community support agencies.	5500 or more	5567.0	1,2%	5802.0	-4.1%	Ŷ
20. Number of referrals to drug diversion programs (drug demand reduction effort).	80 or more	112.0	40.0%	158.0	-29.1%	Y
21. ACT Policing Victim Lialson Officers providing contact with victims of indictable crime reported to police."	80% or more	00.0%	0.0%	81.0%	-1.0%	*
indicators of Effectiveness	Torget	Financial year result	% variation from target	Previous financial year result (2020-21)		Target?
	Community and F	Partner Engagem	ent			
L. Percentage of persons satisfied with most recent contact with police services. <sup>nd</sup>	National Average or more (77,7%)	81,2%	3.5%	77.5%	3.6%	¥
M. Percentage of persons who agree that police perform their job professionally. <sup>14</sup>	Mational Average or more (82.0%)	85.5%	3.5%	84.6%	0.9%	Y
N. Percentage of persons who agree that police treat people fairly and equally. <sup>54</sup>	National Average or more (66.3%)	69.0%	2.8%	67.3%	1.7%	Y

#### Purchase Agreement between the ACT Minister for Police and Emergency Services and the Chief Police Officer for the ACT Financial Year Report - 2021-22

 These measures are not able to be assessed from 2021-22. KPI 12 and IoE G ii. will be removed from future Purchse Agreements in consultation with ACT Government.

a. These measures encompass the jurisdiction of a great many public and private institutions and individuals who contribute to the overall results and standings. Success in these targets is not the sole domain or responsibility of ACT Policing

b. These targets are based on a five year average, operational environment, crime trends and ACT Government priorities

c. These indicators are sourced from the National Survey of Community Satisfaction with Policing (NSCSP), a self-reporting survey conducted by the Social Research Centre.

d. Using the results of the relevant NSCSP questions, the percentage of the community 'satisfied' in measure 16 equals those who scored 'satisfied' or 'very satisfied'; the percentage of the community who have 'confidence' in measure 17 equals those who scored 'agree' or 'strongly agree'; the percentage of persons 'concerned' in Indicators A-D equals those who scored 'somew hat concerned' or 'very concerned'; the percentage of persons 'who feel safe' in Indicators A-D equals those who scored 'safe' or 'very safe'. Indicators G-D equals those who scored 'somew hat concerned' or 'very concerned'; the percentage of persons 'who feel safe' in Indicators E-F equals those who scored 'safe' or 'very safe'. Indicator G-equals those who scored 'somew hat of a problem' or 'major problem' for each separate problem; the percentage of persons 'self-report to driving' in Indicators H-K equals those who scored 'safe' or 'very safe!'. The percentage of persons 'safe' in Indicators C-equals those who scored 'somew's the percentage of persons 'self-report to driving' in Indicators L-equals those who scored 'safe' or 'very safe!'. The percentage of persons 'safe!' in Indicators L-equals those who scored 'safe!' the percentage of persons 'safe!' in Indicators M-N equals those who scored 'agree' or 'strongly agree'.

e. In the ACT, the prescribed limit is 0.000 of alcohol per 100mL of blood for those classed as a 'special driver' in the Road Transport (Alcohol and Drugs) Act 1977, 'Special drivers' include those with a learner, provisional, probation, restricted, suspended and disqualified licence. The prescribed limit for all other drivers is 0.050 of alcohol per 100mL of blood.

 Briefs delivered to the Director of Public Prosecutions within the designated timeframe include those where a formal extension was applied for and granted.

g. These measures are based on the concept of a 'case' where a person may be brought before the court on multiple charges. The charges are, for the purposes of this measure, grouped under the apprehensions identification number which is automatically generated by the PRCMIS Case Management System.

h. This measure records successful prosecutions as being those where any of the charges under one appretiension identification number has been proven before the court.

I. This measure records cases which resulted in a court appearance where a magistrate or judge has made a determination which is not related to a finding of guilty or not guilty. This currently refers to mental health orders used by a court.

). The term "otherw ise resolved" includes cases referred to the Mental Health Tribunal, remands by the court before a matter is determined.

k. It should be noted that a proportion of the young people referred are as a diversion whilst others are referred in conjunction with criminal prosecution.

 This target does not include matters where police discretion has determined that no further action or a caution is the most appropriate action.

m. This indicator measures all cases where ACT Policing Victim Liaison Officers have made initial contact with victims for specific indictable offences reported to police within the reporting period.

n. Eligible according to s19 of the Crimes (Restorative Justice) Act 2004:

19 Eligible offenders

(1) An offender who commits an offence is eligible for restorative justice if---

(a) this Act applies to the offence and the offender under part 4; and

- (b) the offender-
- (i) either -

(A) accepts responsibility for the commission of the offence; or

(B) If the offender is a young offender and the offence is a less serious offence - does not deny responsibility for the commission of the offence; and

(ii) was at least 10 years old when the offence was committed, or was allegedly committed; and (ii) agrees to take part in restorative justice.

ACT Policing is required to report on the following against this target in the Quarterly Report:

i. Total number of young offenders

ii. Total number of ineligible young offenders

iii, Total number of Aboriginal and Torres Strait Islander young offenders

w. Total number of ineligible Aboriginal and Torres Strait Islander young offenders

v. Reasons why the offenders were deemed ineligible

### Financial year report against the Purchase Agreement between the ACT Minister for Police and the Chief Police Officer for the ACT, 2021-22

Sources -	PERFORMANCE MEASURES
1. Source:	PROMIS Case Management System as at 04 July 2022. Total person offences reported during period = 3,459.
2. Source:	PROMIS Case Management System as at 04 July 2022. Total property offences reported during period = 17,089.
3. Source:	PROMIS Case Management System as at 04 July 2022. Total person offences cleared during period = 2,379.
4. Source:	PROMIS Case Management System as at 04 July 2022. Total property offences cleared during period = 3,006.
5. Source:	udicial Operations as at 04 July 2022.
6. Source:	Criminal Records as at 04 July 2022.
7. Source:	Criminal Records as at 04 July 2022.
8. Source:	Computer Aided Dispatch (CAD) system as at 04 July 2022.
9. Source:	Computer Aided Dispatch (CAD) system as at 04 July 2022.
10. Source:	Computer Alded Dispatch (CAD) system as at 04 July 2022.
11. Source:	Telstra
12. Source:	NA.
13. Source:	ACT Policing Emergency Management & Planning as at 27 July 2022.
	PROMIS Incident, and/or manual count as at 04 July 2022. Crashes resulting in death during the period = 15.
	PROMIS Incident, and/or manual count as at 04 July 2022. Crashes resulting in injury during the period = 259.
	Social Research Centre National Survey of Community Satisfaction with Police, 07July2022. National result = 76.8%.
17. Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07July2022. National result = 79.1%.
18. Source:	ACT Policing Community Safety as at 19 July 2022.
	Supportlink as at 04 July 2022.
	ACT Policing Community Safety as at 11 July 2022.
	PROMIS Case Management System as at 04 July 2022.
Sources - I	NDICATORS OF EFFECTIVENESS
A. Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 36.3%.
B. Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 12.9%.
C. Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 55.2%.
D. Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 48.0%.
E Source: S	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 53.8%.
F. Source: S	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 89.0%.
G.(i) Source	: Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 64.9%.
G.(ii) Source	
3.(ii) Source	e: Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 18.4%.
G.(iv) Sourc	e: Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 37.3%.
L Source: 3	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 20.9%.
Source: S	ocial Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 1.6%.
I. Source: \$	locial Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = .9%.
C Source: 3	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 11.8%.
Source: \$	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 77.7%.
A Source:	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 82.0%.
I Courses	Social Research Centre National Survey of Community Satisfaction with Police, 07 July 2022. National result = 66.3%.

ACT population from Australia Bureau of Statistics (ABS) National, state and territory population March 2020 published 30 March 2021. ACT Population = 431 380

## Appendix 3: Number of Offences Reported or Becoming Known in Australian Capital Territory 2017–18 to 2021–22

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22		
OFFENCES AGAINST THE PERSO	ОN						
Homicide and Related offences							
Murder	3	1	2	5	5		
Attempted murder	6	5	2	5	1		
Conspiracy to murder	-	-	-	2	-		
Manslaughter	-	1	1	2	3		
Driving causing death	2	1	1	2	1		
Total Homicide and Related offences	11	8	6	16	10		
Assaults (excluding sexual)							
Assault causing GBH	93	122	84	101	131		
Assault causing ABH	432	448	454	554	499		
Assault other	2,322	2,380	2,289	2,221	2,039		
Total Assaults (excluding sexual)	2,847	2,950	2,827	2,876	2,669		
Sexual Offences							
Sexual assault 1st 2nd 3rd degree	9	22	18	9	4		
Sexual intercourse, no consent	157	178	154	168	148		
Sexual intercourse, person < 16 years	68	99	64	80	53		
Indecent act, assault	52	55	51	47	35		
Indecent act, no consent	125	148	149	138	158		
Indecent act, person < 16 years	70	92	76	79	51		
Incest	3	16	11	8	16		
Indecent exposure	39	31	32	42	35		
Total Sexual Assault Offences	523	641	555	571	500		

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
Other Offences					
Kidnap/Abduction	24	24	30	21	23
Other offences against the person	173	247	271	265	252
Total Other Offences	197	271	301	286	275
Total Offences against the Person	3,578	3,870	3,689	3,749	3,454
OFFENCES AGAINST PROPERTY	/				
Robbery					
Armed robbery	124	105	108	61	79
Other robbery	103	109	124	93	82
Total Robbery	227	214	232	154	161
Blackmail and extortion					
Blackmail and extortion	17	15	7	6	11
Total Blackmail and Extortion	17	15	7	6	11
Burglary					
Burglary dwellings	1,678	1,659	1,392	1,172	1,086
Burglary shops	287	419	377	289	387
Burglary other	591	548	573	563	540
Total Burglary	2,556	2,626	2,342	2,024	2,013
Fraud and Misappropriation					
Fraud	1,387	2,037	1,577	1,791	1,998
Misappropriation	-	-	-	-	-
Counterfeiting	60	40	19	16	5
Total Fraud and Misappropriation	1,447	2,077	1,596	1,807	2,003
Handling Stolen Goods					
Receiving	9	4	14	13	3
Unlawful possession	173	109	153	116	102
Other handling stolen goods	9	14	11	10	13
Total Handling of Stolen Goods	191	127	178	139	118

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22			
Theft or Illegal use of a Vehicle	9							
Motor vehicle theft	1,494	1,244	1,297	1,402	1,478			
Total Theft or Illegal use of a Vehicle	1,494	1,244	1,297	1,402	1,478			
Other Theft								
Bicycle theft	526	710	717	595	609			
Boat theft	-	1	3	-	-			
Stock theft	2	-	2	-	-			
Shop stealing	1,360	1,222	1,304	1,105	1,065			
Theft at burglary – dwellings	984	940	705	491	410			
Theft at burglary – shops	162	226	153	115	147			
Theft at burglary – other	319	271	262	228	211			
Other theft	6,443	5,378	5,124	5,329	5,260			
Total Other Theft	9,796	8,748	8,270	7,863	7,702			
Property Damage								
Arson	228	229	215	153	109			
Damage at burglary – dwellings	131	138	98	76	64			
Damage at burglary – shops	36	60	40	21	32			
Damage at burglary – other	69	61	72	46	50			
Other property damage	4,179	4,476	3,831	3,780	3,344			
Total Property Damage	4,643	4,964	4,256	4,076	3,599			
Environmental Offences								
Pollution	6	4	2	4	2			
Flora and fauna	-	-	1	-	-			
Other environmental offences	7	4	4	2	2			
Total Environmental Offences	13	8	7	6	4			
Total Offences against Property	20,384	20,023	18,185	17,477	17,089			

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
OFFENCES AGAINST GOOD OR	DER				
Government security/ operations	68	135	90	76	70
Justice procedures	1,889	1,792	2,101	1,853	1,554
Firearms and weapons	403	358	411	321	245
Other offences against good order	896	984	922	773	623
Total Offences against Good Order	3,256	3,269	3,524	3,023	2,492
DRUG OFENCES					
Possess and use drugs	795	560	569	352	236
Deal and supply drugs	108	75	69	66	38
Manufacture and grow drugs	13	20	18	15	10
Other drug offences	44	32	39	32	29
Total Drug Offences	960	687	695	465	313
TRAFFIC OFFENCES					
Drink driving offences	1,020	1,084	833	910	697
Drug driving offences	736	938	808	710	321
Dangerous and reckless driving	155	178	148	141	93
Driving licence offences	933	954	1,041	861	672
Other motor vehicle, traffic and related offences	3,873	3,550	3,793	3,477	2,416
Total Traffic Offences	6,717	6,704	6,623	6,099	4,199
OTHER OFFENCES NOT ELSEWH	HERE CLAS	SIFIED			
Other offences not elsewhere classified	252	172	492	285	453
All Offences	35,147	34,725	33,208	31,098	28,000

# Appendix 4: Offences Cleared by ACT Policing in the Australian Capital Territory 2017–18 to 2021–22

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22			
OFFENCES AGAINST THE PERS	ON							
Homicide and Related offences								
Murder	5	2	1	3	5			
Attempted murder	4	5	2	5	1			
Conspiracy to murder	-	-	-	-	1			
Manslaughter	-	1	1	1	1			
Driving causing death	2	1	-	2	2			
Total Homicide and Related offences	11	9	4	11	10			
Assaults (excluding sexual)								
Assault causing GBH	70	98	65	76	108			
Assault causing ABH	316	298	294	329	301			
Assault other	1,777	1,672	1,571	1,399	1,424			
Total Assaults (excluding sexual)	2,163	2,068	1,930	1,804	1,833			
Sexual Offences								
Sexual assault 1st 2nd 3rd degree	10	14	10	10	5			
Sexual intercourse, no consent	118	126	100	101	111			
Sexual intercourse, person < 16 yrs	75	60	55	53	40			
Indecent act, assault	45	27	28	27	19			
Indecent act, no consent	96	85	90	94	96			
Indecent act, person < 16 yrs	65	74	47	46	51			
Incest	7	10	8	5	9			
Indecent exposure	21	17	14	20	15			
Total Sexual Assault Offences	437	413	352	356	346			

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22			
Other Offences	Other Offences							
Kidnap/Abduction	19	17	26	17	22			
Other offences against the person	118	157	166	164	163			
Total Other Offences	137	174	192	181	185			
Total Offences against the Person	2,748	2,664	2,478	2,352	2,374			
OFFENCES AGAINST PROPERTY	(							
Robbery								
Armed robbery	51	58	37	23	33			
Other robbery	40	35	48	42	38			
Total Robbery	91	93	85	65	71			
Blackmail and extortion								
Blackmail and extortion	4	1	6	4	-			
Total Blackmail and Extortion	4	1	6	4	-			
Burglary								
Burglary dwellings	183	156	146	144	112			
Burglary shops	31	44	19	28	26			
Burglary other	64	59	59	44	61			
Total Burglary	278	259	224	216	199			
Fraud and Misappropriation								
Fraud	688	436	610	731	1,132			
Misappropriation	-	-	-	-	-			
Counterfeiting	26	1	4	2	-			
Total Fraud and Misappropriation	714	437	614	733	1,132			
Handling Stolen Goods								
Receiving	15	2	10	14	4			
Unlawful possession	155	82	126	81	83			
Other handling stolen goods	5	15	9	6	5			
Total Handling of Stolen Goods	175	99	145	101	92			

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
Theft or Illegal use of a Vehicle	ē				
Motor vehicle theft	201	161	168	185	165
Total Theft or Illegal use of a Vehicle	201	161	168	185	165
Other Theft					
Bicycle theft	13	15	9	7	8
Boat theft	-	-	-	-	-
Stock theft	-	-	-	-	-
Shop stealing	493	337	323	244	271
Theft at burglary – dwellings	101	61	68	43	30
Theft at burglary – shops	14	24	7	13	9
Theft at burglary – other	9	14	20	13	29
Other theft	527	464	348	389	339
Total Other Theft	1,157	915	775	709	686
Property Damage					
Arson	17	11	23	8	15
Damage at burglary – dwellings	19	34	8	26	13
Damage at burglary – shops	6	4	-	2	6
Damage at burglary – other	4	8	12	6	12
Other property damage	733	687	714	655	613
Total Property Damage	779	744	757	697	659
Environmental Offences					
Pollution	5	2	1	1	-
Flora and fauna	-	-	-	1	-
Other environmental offences	5	2	1	1	1
Total Environmental Offences	10	4	2	3	1
Total Offences against Property	3,409	2,713	2,776	2,713	3,005

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
OFFENCES AGAINST GOOD OR	DER				
Government security/ operations	67	60	76	146	74
Justice procedures	1,650	1,489	1,781	1,486	1,179
Firearms and weapons	282	284	282	279	201
Other offences against good order	624	673	551	491	380
Total Offences against Good Order	2,623	2,506	2,690	2,402	1,834
DRUG OFENCES					
Possess and use drugs	642	443	410	273	175
Deal and supply drugs	82	87	42	51	46
Manufacture and grow drugs	9	9	8	8	19
Other drug offences	11	7	7	2	13
Total Drug Offences	744	546	467	334	253
TRAFFIC OFFENCES					
Drink driving offences	974	1,027	758	823	638
Drug driving offences	695	936	779	728	337
Dangerous and reckless driving	107	129	105	91	75
Driving licence offences	880	857	921	791	598
Other motor vehicle, traffic and related offences	2,362	1,960	2,119	1,874	1,265
Total Traffic Offences	5,018	4,909	4,682	4,307	2,913
OTHER OFFENCES NOT ELSEW	HERE CLAS	SIFIED			
Other offences not elsewhere classified	92	82	125	117	302
All Offences	14,634	13,420	13,218	12,225	10,681

## Appendix 5: Percentage of Offences Cleared by ACT Policing 2017–18 to 2021–22

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22				
OFFENCES AGAINST THE PERSON									
Homicide and Related offences									
Murder	166.7%	200.0%	50.0%	60.0%	100.0%				
Attempted murder	66.7%	100.0%	100.0%	100.0%	100.0%				
Conspiracy to murder	0.0%	0.0%	0.0%	0.0%	100.0%				
Manslaughter	0.0%	100.0%	100.0%	50.0%	33.3%				
Driving causing death	100.0%	100.0%	0.0%	100.0%	200.0%				
Total Homicide and Related offences	100.0%	112.5%	66.7%	68.8%	100.0%				
Assaults (excluding sexual)									
Assault causing GBH	75.3%	80.3%	77.4%	75.2%	82.4%				
Assault causing ABH	73.1%	66.5%	64.8%	59.4%	60.3%				
Assault other	76.5%	70.3%	68.6%	63.0%	69.8%				
Total Assaults (excluding sexual)	76.0%	70.1%	68.3%	62.7%	68.7%				
Sexual Offences									
Sexual assault 1st 2nd 3rd degree	111.1%	63.6%	55.6%	111.1%	125.0%				
Sexual intercourse, no consent	75.2%	70.8%	64.9%	60.1%	75.0%				
Sexual intercourse, person < 16 years	110.3%	60.6%	85.9%	66.3%	75.5%				
Indecent act, assault	86.5%	49.1%	54.9%	57.4%	54.3%				
Indecent act, no consent	76.8%	57.4%	60.4%	68.1%	60.8%				
Indecent act, person < 16 years	92.9%	80.4%	61.8%	58.2%	100.0%				
Incest	233.3%	62.5%	72.7%	62.5%	56.3%				
Indecent exposure	53.8%	54.8%	43.8%	47.6%	42.9%				
Total Sexual Assault Offences	83.6%	64.4%	63.4%	62.3%	69.2%				

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
Other Offences					
Kidnap/Abduction	79.2%	70.8%	86.7%	81.0%	95.7%
Other offences against the person	68.2%	63.6%	61.3%	61.9%	64.7%
Total Other Offences	69.5%	64.2%	63.8%	63.3%	67.3%
Total Offences against the Person	76.8%	68.8%	67.2%	62.7%	68.7%
OFFENCES AGAINST PROPERTY	(				
Robbery					
Armed robbery	41.1%	55.2%	34.3%	37.7%	41.8%
Other robbery	38.8%	32.1%	38.7%	45.2%	46.3%
Total Robbery	40.1%	43.5%	36.6%	42.2%	44.1%
Blackmail and extortion					
Blackmail and extortion	23.5%	6.7%	85.7%	66.7%	0.0%
Total Blackmail and Extortion	23.5%	6.7%	85.7%	66.7%	0.0%
Burglary					
Burglary dwellings	10.9%	9.4%	10.5%	12.3%	10.3%
Burglary shops	10.8%	10.5%	5.0%	9.7%	6.7%
Burglary other	10.8%	10.8%	10.3%	7.8%	11.3%
Total Burglary	10.9%	9.9%	9.6%	10.7%	9.9%
Fraud and Misappropriation					
Fraud	49.6%	21.4%	38.7%	40.8%	56.7%
Misappropriation	0.0%	0.0%	0.0%	0.0%	0.0%
Counterfeiting	43.3%	2.5%	21.1%	12.5%	0.0%
Total Fraud and Misappropriation	49.3%	21.0%	38.5%	40.6%	56.5%
Handling Stolen Goods					
Receiving	166.7%	50.0%	71.4%	107.7%	133.3%
Unlawful possession	89.6%	75.2%	82.4%	69.8%	81.4%
Other handling stolen goods	55.6%	107.1%	81.8%	60.0%	38.5%
Total Handling of Stolen Goods	91.6%	78.0%	81.5%	72.7%	78.0%

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22			
Theft or Illegal use of a Vehicle								
Motor vehicle theft	13.5%	12.9%	13.0%	13.2%	11.2%			
Total Theft or Illegal use of a Vehicle	13.5%	12.9%	13.0%	13.2%	11.2%			
Other Theft								
Bicycle theft	2.5%	2.1%	1.3%	1.2%	1.3%			
Boat theft	0.0%	0.0%	0.0%	0.0%	0.0%			
Stock theft	0.0%	0.0%	0.0%	0.0%	0.0%			
Shop stealing	36.3%	27.6%	24.8%	22.1%	25.4%			
Theft at burglary – dwellings	10.3%	6.5%	9.6%	8.8%	7.3%			
Theft at burglary – shops	8.6%	10.6%	4.6%	11.3%	6.1%			
Theft at burglary – other	2.8%	5.2%	7.6%	5.7%	13.7%			
Other theft	8.2%	8.6%	6.8%	7.3%	6.4%			
Total Other Theft	11.8%	10.5%	9.4%	9.0%	8.9%			
Property Damage								
Arson	7.5%	4.8%	10.7%	5.2%	13.8%			
Damage at burglary – dwellings	14.5%	24.6%	8.2%	34.2%	20.3%			
Damage at burglary – shops	16.7%	6.7%	0.0%	9.5%	18.8%			
Damage at burglary – other	5.8%	13.1%	16.7%	13.0%	24.0%			
Other property damage	17.5%	15.3%	18.6%	17.3%	18.3%			
Total Property Damage	16.8%	15.0%	17.8%	17.1%	18.3%			
Environmental Offences								
Pollution	83.3%	50.0%	50.0%	25.0%	0.0%			
Flora and fauna	0.0%	0.0%	0.0%	100.0%	0.0%			
Other environmental offences	71.4%	50.0%	25.0%	50.0%	50.0%			
Total Environmental Offences	76.9%	50.0%	28.6%	50.0%	25.0%			
Total Offences against Property	16.7%	13.5%	15.3%	15.5%	17.6%			

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22				
OFFENCES AGAINST GOOD ORDER									
Government security/ operations	98.5%	44.4%	84.4%	192.1%	105.7%				
Justice procedures	87.3%	83.1%	84.8%	80.2%	75.9%				
Firearms and weapons	70.0%	79.3%	68.6%	86.9%	82.0%				
Other offences against good order	69.6%	68.4%	59.8%	63.5%	61.0%				
Total Offences against Good Order	80.6%	76.7%	76.3%	79.5%	73.6%				
DRUG OFENCES									
Possess and use drugs	80.8%	79.1%	72.1%	77.6%	74.2%				
Deal and supply drugs	75.9%	116.0%	60.9%	77.3%	121.1%				
Manufacture and grow drugs	69.2%	45.0%	44.4%	53.3%	190.0%				
Other drug offences	25.0%	21.9%	17.9%	6.3%	44.8%				
Total Drug Offences	77.5%	79.5%	67.2%	71.8%	80.8%				
TRAFFIC OFFENCES									
Drink driving offences	95.5%	94.7%	91.0%	90.4%	91.5%				
Drug driving offences	94.4%	99.8%	96.4%	102.5%	105.0%				
Dangerous and reckless driving	69.0%	72.5%	70.9%	64.5%	80.6%				
Driving licence offences	94.3%	89.8%	88.5%	91.9%	89.0%				
Other motor vehicle, traffic and related offences	61.0%	55.2%	55.9%	53.9%	52.4%				
Total Traffic Offences	74.7%	73.2%	70.7%	70.6%	69.4%				
OTHER OFFENCES NOT ELSEWHERE CLASSIFIED									
Other offences not elsewhere classified	36.5%	47.7%	25.4%	41.1%	66.7%				
All Offences	41.6%	38.6%	39.8%	39.3%	38.1%				

# Appendix 6: Proceedings Against Offenders by ACT Policing (Charges) 2017–18 to 2021–22

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22			
OFFENCES AGAINST THE PERSON								
Homicide and Related offences								
Murder	7	3	1	4	4			
Attempted murder	4	10	-	8	5			
Conspiracy to murder	-	-	-	4	-			
Manslaughter	-	1	1	2	1			
Driving causing death	3	1	-	3	1			
Total Homicide and Related offences	14	15	2	21	11			
Assaults (excluding sexual)								
Assault causing GBH	127	169	150	152	177			
Assault causing ABH	316	325	331	372	389			
Assault other	976	954	1,029	912	937			
Total Assaults (excluding sexual)	1,419	1,448	1,510	1,436	1,503			
Sexual Offences								
Sexual assault 1st 2nd 3rd degree	7	20	37	33	54			
Sexual intercourse, no consent	27	23	24	19	76			
Sexual intercourse, person < 16 yrs	35	48	75	18	34			
Indecent act, assault	2	-	2	-	1			
Indecent act, no consent	79	93	63	95	64			
Indecent act, person < 16 yrs	53	48	34	25	76			
Incest	1	14	1	8	3			
Indecent exposure	-	-	-	-	-			
Total Sexual Assault Offences	204	246	236	198	308			

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22
Other Offences					
Kidnap/Abduction	28	30	27	23	47
Other offences against the person	185	210	235	258	255
Total Other Offences	213	240	262	281	302
Total Offences against the Person	1,850	1,949	2,010	1,936	2,124
OFFENCES AGAINST PROPERT	Y				
Robbery					
Armed robbery	55	99	55	40	69
Other robbery	58	59	73	49	44
Total Robbery	113	158	128	89	113
Blackmail and extortion					
Blackmail and extortion	5	8	2	5	5
Total Blackmail and Extortion	5	8	2	5	5
Burglary					
Burglary dwellings	194	182	152	142	133
Burglary shops	39	51	68	37	31
Burglary other	106	117	124	86	85
Total Burglary	339	350	344	265	249
Fraud and Misappropriation					
Fraud	699	347	893	962	585
Misappropriation	4	-	-	-	2
Counterfeiting	-	1	4	2	-
Total Fraud and Misappropriation	703	348	897	964	587
Handling Stolen Goods					
Receiving	35	14	29	21	25
Unlawful possession	293	182	357	283	233
Other handling stolen goods	10	5	8	2	1
Total Handling of Stolen Goods	338	201	394	306	259

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22		
Theft or Illegal use of a Vehicle							
Motor vehicle theft	302	320	292	295	296		
Total Theft or Illegal use of a Vehicle	302	320	292	295	296		
Other Theft							
Bicycle theft	10	15	23	10	10		
Boat theft	-	-	-	-	-		
Stock theft	-	-	-	-	-		
Shop stealing	239	263	266	234	225		
Theft at burglary – dwellings	84	85	161	70	82		
Theft at burglary – shops	20	32	25	17	8		
Theft at burglary – other	23	39	61	17	25		
Other theft	305	250	462	305	323		
Total Other Theft	681	684	998	653	673		
Property Damage							
Arson	23	25	25	15	28		
Damage at burglary – dwellings	37	56	84	70	47		
Damage at burglary – shops	6	16	22	5	4		
Damage at burglary – other	18	44	34	14	8		
Other property damage	540	564	525	518	547		
Total Property Damage	624	705	690	622	634		
Environmental Offences							
Pollution	4	-	-	2	-		
Flora and fauna	1	-	2	-	1		
Other environmental offences	1	2	2	-	-		
Total Environmental Offences	6	2	4	2	1		
Total Offences against Property	3,111	2,776	3,749	3,201	2,817		

Offence type	2017–18	2018–19	2019–20	2020–21	2021–22				
OFFENCES AGAINST GOOD ORDER									
Government security/ operations	193	116	278	132	110				
Justice procedures	2,445	2,411	2,779	2,617	2,114				
Firearms and weapons	421	488	469	421	338				
Other offences against good order	582	598	655	577	532				
Total Offences against Good Order	3,641	3,613	4,181	3,747	3,094				
DRUG OFENCES									
Possess and use drugs	818	565	510	314	238				
Deal and supply drugs	163	83	47	43	43				
Manufacture and grow drugs	17	21	10	17	13				
Other drug offences	1	-	-	4	2				
Total Drug Offences	999	669	567	378	296				
TRAFFIC OFFENCES									
Drink driving offences	1,082	1,161	881	956	764				
Drug driving offences	814	1,021	878	788	389				
Dangerous and reckless driving	165	160	175	164	165				
Driving licence offences	1,248	1,218	1,274	1,196	911				
Other motor vehicle, traffic and related offences	1,420	1,335	1,393	1,299	882				
Total Traffic Offences	4,729	4,895	4,601	4,403	3,111				
OTHER OFFENCES NOT ELSEW	HERE CLAS	SIFIED							
Other offences not elsewhere classified	298	175	159	223	338				
All Offences	14,628	14,077	15,267	13,888	11,780				

# Appendix 7: Abbreviations

Abbreviation	Meaning
ABC	Australian Broadcasting Corporation
ACLEI	Australian Commission for Law Enforcement Integrity
ACT	Australian Capital Territory
ADF	Australian Defence Force
AFP	Australian Federal Police
BWC	body worn cameras
CANS	Court Attendance Notices
CCTV	closed circuit television
CEW	conducted electrical weapon
СКК	Constable Kenny Koala
CMT	Complaints Management Team
CO3	AFP Commissioner's Order 3
СРО	Chief Police Officer
Cth	Commonwealth
DPP	Director of Public Prosecutions
EDT	Early Diversion Team
EPIC	Exhibition Park in Canberra
FTE	full-time equivalent
FVU	Family Violence Unit
4WD	four-wheel drive
IMG	Issues Motivated Group
IoE	Indicators of Effectiveness
JaCS	Justice and Community Safety Directorate
NSCSP	National Survey of Community Satisfaction with Policing
NSW	New South Wales
NSWPF	New South Wales Police Force
OMG	outlaw motorcycle gang

Abbreviation	Meaning
PACER	Police, Ambulance and Clinician Early Response
PROMIS	AFP's case management system
PRS	ACT Policing Professional Standards
PSM	Police Services Model
PSO	Protective Services Officer
RJ	restorative justice
RJU	Justice and Community Safety Directorate Restorative Justice Unit
RR25by25	Reducing Recidivism by 25 per cent by 2025 Policy
SACAT	Sexual Assault and Child Abuse Team
SES	Senior Executive Service
SHIELD	AFP Police Health Model, delivering health and wellbeing services to members
VLO	Victim Liaison Officer

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# POLICING FOR A SAFER AUSTRALIA

